

# MAXSENT

*"Exceptional Without Exception"*

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185 Admiral Cochrane Drive • Suite 220 • Annapolis, Maryland 21401 • Phone (443) 221-2750 • Fax (443) 926-9929

## Introduction

On October 16, 2018 MaxSent filed a size standard challenge against Patronus Systems Partners LLC regarding the pre-award notice electronically delivered October 12, 2018. In our protest MaxSent outlined a case that the apparent successful offeror Patronus Systems Partners, LLC, was affiliated to both Patronus Systems, Inc and Paragon Systems, Inc., therefore should not be considered a small business.

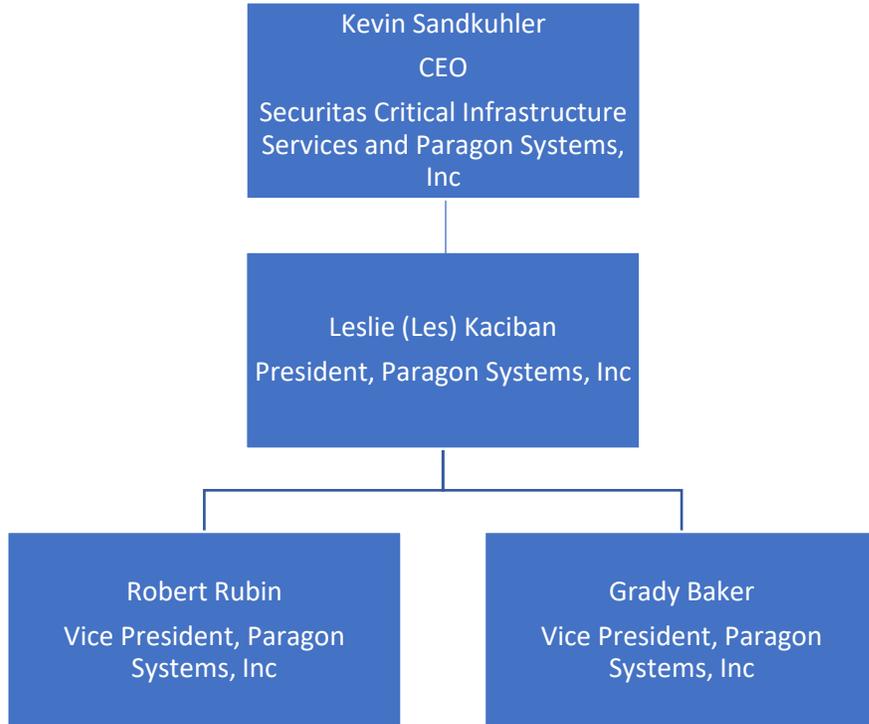
As a result of that size challenge, and the information collected, MaxSent conducted further research into other small businesses related to Paragon Systems, Inc. that represent direct competitors to MaxSent in small business procurement. The following is background information regarding the companies and people contained in this document.

## Companies

- **Paragon Systems, Inc:** Paragon Systems, Inc has revenues exceeding \$450 million, providing physical security services for the US Government, and holding significant market share in the DHS-Federal Protective Service contract security market. Paragon is a subsidiary organization of Securitas, a publicly traded multi-billion-dollar global security service provider.
- **Patronus Systems, Inc:** Organized in 2010 and a subcontract provider to Paragon Systems, Inc. until 2015 when it was awarded its first contract as a prime contractor. The organization has not provided services on any contract without Paragon Systems, Inc.; prime or subcontractor.
- **Patronus Systems Partners, LLC:** Created in July 2018 with same address and principal as Patronus Systems Inc., therefore our understanding is they are affiliate organizations under SBA guidelines.
- **Athena Services International, LLC:** Athena Services International, LLC was founded in the State of Maryland in 2014; President is Alisa Silverman. Like Patronus, we are unaware of any contract Athena Services operates without Paragon Systems; prime or subcontractor.
- **Athena Joint Ventures, LLC:** Founded on 2/27/2017 in the State of Maryland. The address and name of the Registered Agent are that of Athena Services International LLC (Alisa Silverman), which would make them affiliated organizations under SBA guidelines.
- **Praetorian Shield, Inc.:** Formed in Delaware in 2016. The firm website lists the President and founder as Alton Grigsby. No prime contracts have been awarded, only small business plan subcontract work with Paragon.

Based on SBA guidelines of affiliation (common management) we believe the Patronus Systems enterprises and Athena enterprises are affiliated organizations, even though they have separate organizational filings (State, CAGE, SAM, etc.). The contents of the document speak to these organizations as one therefore it appears we are speaking of three organizations rather than five as listed above.

For informational purposes, and for pertinence of information in this document, the following is a limited organizational structure of Paragon Systems, Incorporated. The entire organizational structure can be found at the following link <https://parasys.com/about/our-leadership-team/>



### **1. Patronus Systems, Incorporated and Patronus Systems Partners, LLC**

Our research indicates neither Patronus Systems, Inc or Patronus Systems Partners LLC have provided services without Paragon Systems, Inc., nor have they worked with any other security provider in the industry as a subcontractor not related to Paragon Systems, Inc. (listed in the Companies section on page 1).

#### *People Involved*

- Mabel O’Quinn: President/Principal of Patronus organizations
- Rick O’Quinn: Vice President of International Union, Security Police and Fire Professionals of America (SPFPA)
- Leslie (Les) Kaciban: President of Paragon Systems, Inc., subsidiary of Securitas.
- Andrea Dankanics: Our research indicates this is aka Andrea Kaciban, the spouse of Les Kaciban. Also listed as Director of Patronus Systems, Inc.

Suspected Patronus Systems, Inc subcontract revenue from Paragon Systems, Inc prime contracts. Paragon Systems, Inc holds, or recently held prime FPS contracts in these locations.

- [PATRONUS SYSTEMS INC](#) (Kentucky (US))
- [PATRONUS SYSTEMS INC.](#) (Alabama (US), 14 Apr 2014- )
- [PATRONUS SYSTEMS INC.](#) (Florida (US), 12 Feb 2010- )
- [PATRONUS SYSTEMS INC.](#) (Ohio (US), 31 May 2016- )

Patronus Systems, Inc. currently has two prime contracts, one of which we know Paragon Systems, Inc. is a subcontractor. By way of size challenge, we asserted that the totality of circumstances regarding Patronus Systems, Inc (and by way of ownership Patronus Systems Partners, LLC) that the firm is affiliated to Paragon Systems, Inc. Patronus Systems Partners LLC was organized on July 12, 2018 in the State of Florida, after the solicitation for PSO Services for the State of New Jersey (Southern) was released.

<b>Electronic Articles of Organization For Florida Limited Liability Company</b>	<b>L18000168842 FILED 8:00 AM July 12, 2018 Sec. Of State rekemple</b>
<b>Article I</b>	
The name of the Limited Liability Company is: PATRONUS SYSTEMS PARTNERS LLC	
<b>Article II</b>	
The street address of the principal office of the Limited Liability Company is: 3000 N. WICKHAM RD SUITE 8 MELBOURNE, FL. 32935	
The mailing address of the Limited Liability Company is: 3000 N. WICKHAM RD SUITE 8 MELBOURNE, FL. 32935	
<b>Article III</b>	
The name and Florida street address of the registered agent is: MABEL R O'QUINN 3000 N. WICKHAM RD SUITE 8 MELBOURNE, FL. 32935	
Having been named as registered agent and to accept service of process for the above stated limited liability company at the place designated in this certificate, I hereby accept the appointment as registered agent and agree to act in this capacity. I further agree to comply with the provisions of all statutes relating to the proper and complete performance of my duties, and I am familiar with and accept the obligations of my position as registered agent.	
Registered Agent Signature: MABEL R. O'QUINN	

**Article IV**

The name and address of person(s) authorized to manage LLC:

Title: AMBR  
MABEL R O'QUINN  
3000 N. WICKHAM RD SUITE 8  
MELBOURNE, FL. 32935 US

L18000168842  
FILED 8:00 AM  
July 12, 2018  
Sec. Of State  
rekmale

**Article V**

The effective date for this Limited Liability Company shall be:

07/12/2018

Signature of member or an authorized representative

Electronic Signature: MABEL R. O'QUINN

I am the member or authorized representative submitting these Articles of Organization and affirm that the facts stated herein are true. I am aware that false information submitted in a document to the Department of State constitutes a third degree felony as provided for in s.817.155, F.S. I understand the requirement to file an annual report between January 1st and May 1st in the calendar year following formation of the LLC and every year thereafter to maintain "active" status.

Article III and Article V of the filing indicate Ms. Mabel R. O'Quinn as the registered agent and authorized representative of the organization. As we know Ms. O'Quinn is the apparent owner and President of Patronus Systems, Incorporated the provider of services for Eastern Washington/Idaho and West Virginia (portion) PSO programs, which were also small business set-aside programs.

The Florida registration for Patronus Systems, Inc is still listed as an active corporation with an annual report filing dated February 13, 2018; Mabel O'Quinn listed as the President (page 5). The address listed is the same address as the organization documents for Patronus Systems Partners, LLC.

DOCUMENT# P10000013697

Feb 13, 2018  
Secretary of State  
CC6092963995

Entity Name: PATRONUS SYSTEMS INC.

Current Principal Place of Business:  
3610 HARLOCK ROAD  
MELBOURNE, FL 32934-8409

Current Mailing Address:

4100 N WICKHAM ROAD  
SUITE 107A #200  
MELBOURNE, FL 32935-2487 US

FEI Number: 01-0950302

Certificate of Status Desired: Yes

Name and Address of Current Registered Agent:

O'QUINN, MABEL R  
3610 HARLOCK RD  
MELBOURNE, FL 32934-8409 US

*The above named entity submits this statement for the purpose of changing its registered office or registered agent, or both, in the State of Florida.*

SIGNATURE:

Electronic Signature of Registered Agent

Date

Officer/Director Detail :

Title PRES  
Name O'QUINN, MABEL R  
Address 3610 HARLOCK RD  
City-State-Zip: MELBOURNE FL 32934-8409

*I hereby certify that the information indicated on this report or supplemental report is true and accurate and that my electronic signature shall have the same legal effect as if made under oath; that I am an officer or director of the corporation or the receiver or trustee empowered to execute this report as required by Chapter 607, Florida Statutes; and that my name appears above, or on an attachment with all other titles empowered.*

SIGNATURE: MABEL R. O'QUINN

PRESIDENT

02/13/2018

Electronic Signature of Signing Officer/Director Detail

Date

In accordance with the solicitation provisions, it appears that Patronus Systems Partners LLC used the relevant past performance of a “subsidiary, parent, or other affiliated company” as relevant past performance for the FPS New Jersey solicitation. The firm has no other contract awards listed on GovTribe that would constitute past performance. The Articles of Organization for Patronus Systems, Inc. were also downloaded for review. Below are screenshots of the document filed with the state.

ARTICLES OF INCORPORATION  
OF  
PATRONUS SYSTEMS INC.

FILED  
SECRETARY OF STATE  
TALLAHASSEE, FL 32310  
10 FEB 12 PM 2:16

ARTICLE I. NAME

The name of this corporation is PATRONUS SYSTEMS INC.

ARTICLE II. DURATION

This corporation shall have perpetual existence.

ARTICLE III. PURPOSE

This corporation is organized for the purpose of transacting any or all lawful business.

ARTICLE IV. CAPITAL STOCK

This corporation is authorized to issue 750,000 shares of \$1.00 par value common stock, which shall be designated "common shares".

ARTICLE V. PREEMPTIVE RIGHTS

Every shareholder, upon the sale for cash of any new stock of this corporation of the same kind, class or series as that which he already holds, shall have the right to purchase his pro rata share (as nearly as may be done without issuance of fractional shares) at the price at which it is offered to others.

ARTICLE VI. INITIAL REGISTERED OFFICE AND AGENT

The street address of the initial registered office of this corporation is 3610 Harlock Rd., Melbourne, Florida 32934-8409, and the name of initial registered agent of this corporation at that address is MABEL O'QUINN.

ARTICLE VII. INITIAL BOARD OF DIRECTORS

This corporation shall have two directors initially. The number of directors may be either increased or diminished from time to time by the bylaws but shall never be less than one. The names and addresses of the initial directors of this corporation are:

MABEL O'QUINN	ANDREA DANKANICS
3610 Harlock Rd.	20056 Blackwolf Run Place
Melbourne FL 32934-8409	Ashburn VA 20147

ARTICLE VIII. PRINCIPAL OFFICE AND MAILING ADDRESS

The principal office of the corporation is located at #200, 4100 N. Wickham Rd., Suite 102, Melbourne, Florida 32935-2474, and the mailing address of the corporation is #200, 4100 N. Wickham Rd., Suite 102, Melbourne, Florida 32935-2474.

ARTICLE IX. INCORPORATOR

The name and address of the person signing these articles are:

MABEL O'QUINN  
3610 Harlock Rd.  
Melbourne FL 32934-8409

ARTICLE X. AMENDMENTS

This corporation reserves the right to amend or repeal any provision contained in these Articles of Incorporation, or any amendment hereto, by a majority vote of the Board of Directors, and any right conferred upon the shareholders is subject to this reservation.

IN WITNESS WHEREOF the undersigned subscriber has executed these articles of incorporation on this 9<sup>th</sup> day of February, 2010.

Mabel O'Quinn  
MABEL O'QUINN

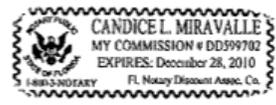
STATE OF FLORIDA  
COUNTY OF BREVARD

I HEREBY CERTIFY that on this day, before me, a Notary Public duly authorized in the State and County named above to take acknowledgments, personally appeared MABEL O'QUINN, known to be the person described as subscriber in and who executed the foregoing Articles of Incorporation, and who acknowledged before me that she subscribed to those Articles of Incorporation.

WITNESS my hand and official seal in the County and State named above this 9<sup>th</sup> day of February, 2010.

*Fzdl*

Candice L. Miravalle  
Notary Public



Article VII, page 8 of this document has two personnel listed on the Board of Directors upon incorporation in 2010, Ms. O'Quinn and Ms. Andrea Dankanics. The Articles also outline the authorization of Patronus Systems Inc to issue up to 750,000 common shares. A cursory search of Ms. Dankanics, and her address, demonstrate that there appears to be a relationship to Mr. Les Kaciban, President of Paragon Systems, Inc. The given name and listed address used on the corporation filing, is also associated with Ms. Andrea Kaciban, Mr. Kaciban's wife. Ms. Dankanics and Mr. Kaciban share the same home address in Ashburn, VA of 20056 Blackwolf Run Place.



Search for...



**Andrea Kaciban** Age 50

FULL BACKGROUND REPORT AVAILABLE >>



**Current Address**

20056 Blackwolf Run Pl  
Ashburn, VA 20147-3184

Map



**Phone Numbers**

(703) 726-8902 - LandLine/Services

(703) 981-4227 - Wireless



**Full Background Report** (Sponsored by PeopleFinders)

- Arrest Records
- Court Records
- Marriage & Divorce Records
- Birth & Death Records
- Police Records
  
- Search Warrants
- Criminal Records Data
- Property Records
- Bankruptcies, Judgments, Liens
- Complete Background Check

VIEW FULL BACKGROUND REPORT



**Email Addresses**

dankanicsandrea@aol.com

dankanicsandrea@sbcglobal.net



### Associated Names

[Andrea Dankanics](#)

[Ms Andrea Dankanics](#)

[A Kaciban](#)

### Sponsored Links



### Previous Addresses

[43605 Dunhill Cup Sq](#)  
[Ashburn, VA 20147-4111](#)  
(10/4/2001 - 6/14/2004)

[Map](#)

[11709 Fairfax Woods Way, APT 10308](#)  
[Fairfax, VA 22030-8348](#)  
(8/1/2010 - 8/1/2010)

[Map](#)



### Possible Relatives

[Leslie Ann Kaciban JR](#) , [Gizella Kaciban](#) , [Katherine R Kaciban](#) , [Matthew L Kaciban](#) , [Michael C Kaciban](#) ,  
[Carrie Ellen Vellenga](#) , [Emma K Vellenga](#) , [Joseph A Vellenga](#) ,

[Show More...](#)

Search for...



**Possible Associates**

[Andrea M Palencia](#)



**Possible Businesses**

[PATRONUS SYSTEMS INC](#)

[20056 Blackwolf Run PI Ashburn VA 20147-](#)

[PATRONUS SYSTEMS INC](#)

[20056 Blackwolf Run PI Ashburn VA 20147-](#)

[PATRONUS SYSTEMS INC](#)

[20056 Blackwolf Run PI Ashburn VA 20147-](#)

[Show More...](#)

**Sponsored Links**

Andrea Kaciban is 50 years old. Andrea's phone numbers include [\(703\) 726-8902](#), [\(703\) 981-4227](#). Andrea's email addresses include [dankanicsandrea@aol.com](mailto:dankanicsandrea@aol.com), [dankanicsandrea@sbcglobal.net](mailto:dankanicsandrea@sbcglobal.net), [dankanicsandrea@hotmail.com](mailto:dankanicsandrea@hotmail.com). Andrea's possible relatives include [Leslie Ann Kaciban JR](#), [Gizella Kaciban](#), [Katherine R Kaciban](#), [Matthew L Kaciban](#), [Michael C Kaciban](#).

Andrea's most recent address is [20056 Blackwolf Run PI, Ashburn, VA 20147-3184](#). Andrea previously lived at [43605 Dunhill Cup Sq, Ashburn, VA 20147-4111](#), for 2 years. Andrea previously lived at [11709 Fairfax Woods Way, APT 10308, Fairfax, VA 22030-8348](#).

Directory: [A](#) [B](#) [C](#) [D](#) [E](#) [F](#) [G](#) [H](#) [I](#) [J](#) [K](#) [L](#) [M](#) [N](#) [O](#) [P](#) [Q](#) [R](#) [S](#) [T](#) [U](#) [V](#) [W](#) [X](#) [Y](#) [Z](#)

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Search for...



**Leslie A Kaciban** Age 59

FULL BACKGROUND REPORT AVAILABLE >>

**Current Address**

20056 Blackwolf Run Pl  
Ashburn, VA 20147-3184

Map

**Phone Numbers**

**Full Background Report** (Sponsored by PeopleFinders)

- Arrest Records
- Court Records
- Marriage & Divorce Records
- Birth & Death Records
- Police Records
  
- Search Warrants
- Criminal Records Data
- Property Records
- Bankruptcies, Judgments, Liens
- Complete Background Check

VIEW FULL BACKGROUND REPORT

**Email Addresses**

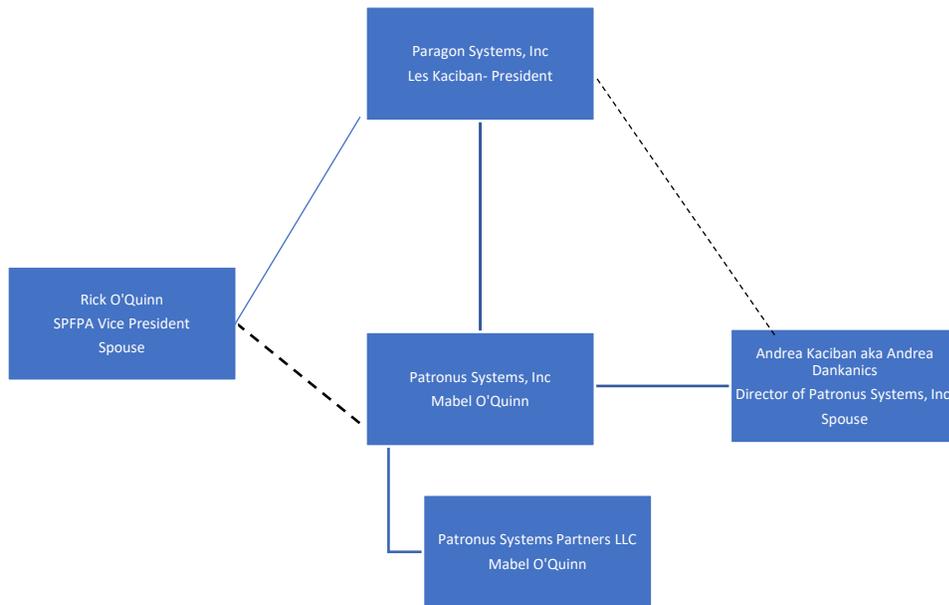
**Associated Names**

Leslie A Kaciban  
Laszlo Kaciban

Clearly, there was a relationship at the time of corporate filing between Mr. Les Kaciban and Patronus Systems Inc. that raise questions regarding the disposition, ownership, control, and management of Patronus Systems, Inc., and now Patronus Systems Partners, LLC

Some immediate concerns that come to our attention:

1. Are any of the 750,000 common shares of Patronus Systems, Inc issued? If so, who owns them and who has significant interest in the organization?
  - a. Would any of the shareholders have minority interest large enough to exercise “negative control”
  - b. Do the “common shares” listed have the same capabilities as voting shares, or are they only ownership interest in the organization? If so, who has voting shares?
2. Do the operating agreements, by-laws, or other internal agreements of either company, give a third party, i.e. Andrea Dankanics, the right to exercise control over the organization.
  - a. Who is currently on the Board of Directors of Patronus Systems, Inc.?
3. Why would Ms. O’Quinn start a new company when there is relevant past performance with FPS under Patronus Systems, Inc.?
4. Does Patronus Systems, Inc and Patronus Systems Partners, LLC cumulatively, exceed the size standard for award?
5. Were the contracts awarded to Patronus Systems, Inc. for FPS Eastern WA/Idaho and Western WVA done so in violation of FAR and SBA guidelines do to the fact Patronus Systems, Inc may in fact not have been a small business at time of award of these contracts?



The above graphic demonstrates the familial and business relationships between Paragon Systems, Inc. and Patronus Systems, Inc./Patronus Systems Partners, LLC. The solid lines are business relationships and the dotted lines represent family relationships.

**2. Athena Services International, LLC and Athena Joint Ventures LLC**

Athena Services International was founded in the State of Maryland in 2014; the President listed is Alisa Silverman. Athena Services International, LLC had prime contract revenue of \$275k in FY18 on Govtribe. The following are screenshots of the Articles of Organization

**CORPORATE CHARTER APPROVAL SHEET**  
**\*\* EXPEDITED SERVICE \*\***      **\*\* KEEP WITH DOCUMENT \*\***

DOCUMENT CODE 40      BUSINESS CODE 20

# \_\_\_\_\_

Close \_\_\_\_\_      Stock \_\_\_\_\_      Nonstock \_\_\_\_\_

P.A. \_\_\_\_\_      Religious \_\_\_\_\_

Merging (Transferor) \_\_\_\_\_

Surviving (Transferee) \_\_\_\_\_

New Name \_\_\_\_\_

**FEEs REMITTED**

Base Fee:	<u>100</u>
Org. & Cap. Fee:	<u>90</u>
Expedite Fee:	
Penalty:	
State Recordation Tax:	
State Transfer Tax:	
Certified Copies:	<u>22</u>
Copy Fee:	
Certificates:	<u>20</u>
Certificate of Status Fee:	
Personal Property Filings:	<u>5</u>
Mail Processing Fee:	
Other:	
<b>TOTAL FEES:</b>	<u>237</u>

Credit Card       Check \_\_\_\_\_      Cash \_\_\_\_\_

Documents on \_\_\_\_\_ Checks \_\_\_\_\_

Approved By: AS

Keyed By: \_\_\_\_\_

COMMENT(S): \_\_\_\_\_

1000362006519914

ID # W15891781 ACK # 1000362006519914  
 PAGES: 0002  
 ATHENA SERVICES INTERNATIONAL, LLC

MAIL  
BACK

05/30/2014 AT 12:48 P WD H 0004312021

CERTIFIED  
COPY MADE

Code \_\_\_\_\_

Attention:  
 ROBERT RUBIN  
 5317 WRILEY RD  
 BETHESDA MD 20816-1617

CUST ID: 0003095441  
 WORK ORDER: 0004312021  
 DATE: 05-02-2014 06:46 PM  
 AMT. PAID: \$237.00



# Athena Services International, LLC

### Activity

- Updated Federal Contract Award**  
National Protection and Programs Directorate (DHS) Sep 27 2018  
10/31/2018 + 1 month(s)  
Change Completion Date
- 10/31/2018 + 1 month(s)  
Change Ultimate Completion Date
- \$40.7k +17%  
Change Base And Exercised Opt...
- \$40.7k +17%  
Change Ceiling Value
- \$40.7k +17%  
Change Dollars Obligated
- P00003 P00002  
Change Last Mod Number
- 210 219  
Change Duration In Days

### Details

Doing Business As	Not listed
Division	Not listed
CAGE Code	78ZB6
Website	http://www.athena-si.com
Contacts	Not listed

#### Avg Period of Performance (yrs)

0.58 100.0% since Oct 2017

#### Avg Number of Competitors

1.00 100.0% since Oct 2017

#### Avg Potential Value

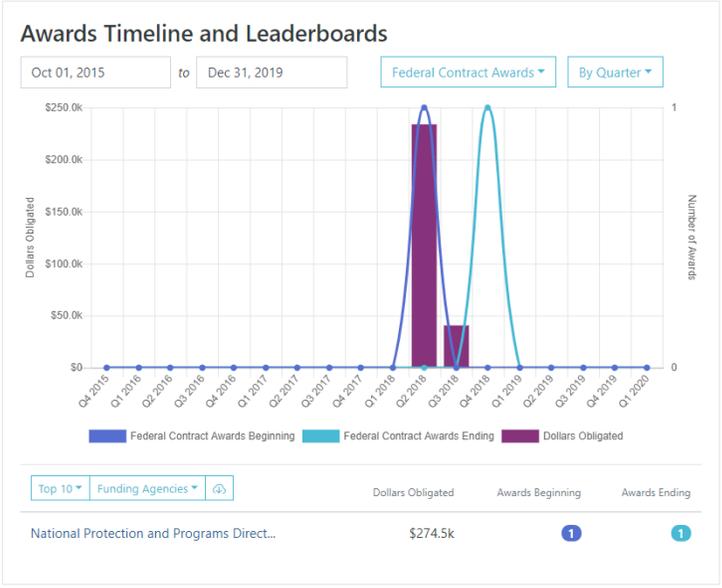
\$274.5k 100.0% since Oct 2017

#### Active Federal Contract Awards

1.00 100.0% since Oct 2017

ational, LL x +

- Federal Contract IDV Awards 0
- Federal Contract Vehicles 0
- Federal Grant Awards 0



**a. Athena Joint Ventures LLC Article of Organization**

Athena Joint Ventures, LLC has revenue listed on Govtribe in FY 18 at \$4.1MM and FY 19 \$5.4MM, all of which is received through NPPD (page 18). Given the organization wasn't founded until 2/2017, we are assuming the past performance of Athena Services International from 2014-2017 was used for Athena Services Joint Ventures, LLC. There are two distinct CAGE codes and SAM registrations for the organizations. Highlighted below in Articles of Organization is Alisa Silverman the same as President of Athena Services International, LLC.

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5000000001117380

**ARTICLES OF ORGANIZATION**

The undersigned, with the intention of creating a Maryland Limited Liability Company files the following Articles of Organization:

(1) The name of the Limited Liability Company is:  
Athena Joint Venture Services, LLC

---

(2) The purpose for which the Limited Liability Company is filed is as follows:  
For Government contracts providing security services.

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(3) The address of the Limited Liability Company in Maryland is:  
4905 Del Ray Ave Suite 402, Bethesda, MD, 20814

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(4) The Resident Agent of the Limited Liability Company in Maryland is:  
Alisa Silverman  
whose address is:  
5015 Battery Lane Ste 703, Bethesda, MD, 20814

---

(5) Signature(s) of Authorized Person(s):  
Alisa Silverman

---

(6) Signature(s) of Resident Agent(s):  
Alisa Silverman

---

(7) Filing party's name and return address:  
Alisa Silverman, 4905 Del Ray Ave Suite 402

---

I hereby consent to my designation in this document.

ena Joint Venture Services, LL x +

7v2m2

Help B

**Federal Grant Awards** 0

### Awards Timeline and Leaderboards

Oct 01, 2015 to Dec 31, 2019 Federal Contract Awards By Quarter

Quarter	Dollars Obligated	Number of Awards
Q4 2015	\$0.00	0
Q1 2016	\$0.00	0
Q2 2016	\$0.00	0
Q3 2016	\$0.00	0
Q4 2016	\$0.00	0
Q1 2017	\$0.00	0
Q2 2017	\$0.00	0
Q3 2017	\$0.00	0
Q4 2017	\$0.00	0
Q1 2018	\$0.00	0
Q2 2018	\$3.5m	0
Q3 2018	\$0.5m	0
Q4 2018	\$5.5m	3
Q1 2019	\$0.00	0
Q2 2019	\$0.00	0
Q3 2019	\$0.00	0
Q4 2019	\$0.00	0
Q1 2020	\$0.00	0

Agency	Dollars Obligated	Awards Beginning	Awards Ending
National Protection and Programs Direct...	\$9.5m	6	6

### Registration Info

Primary NAICS Category: 561612

## The SAM registration for Athena Joint Ventures, LLC for review

//portal/SAM/?navigationalstate=JBPN5\_r00ABXdcAClQYXZheC5mYWNlcy5wb3J0bGV0YmJpZGdlLlNUQVRFX0lEAAAAAQApdmldzo0NmU4ZGUwOS1JM0U3LTQxMmWtOGQ3NS03MzlwZjY2YWl3Yi

Does this entity have any Predecessors? No

### General Information

Country of Incorporation: UNITED STATES  
 State of Incorporation: MD

**Business Types**

Check the registrant's Reqs & Certs, if present, under FAR 28.212-3 or FAR 28.219-1 to determine if the entity is an SBA-certified HUBZone small business concern. Additional small business information may be found in the [SBA's Dynamic Small Business Search](#) if the entity completed the SBA Supplemental Pages during registration.

**Entity Structure**  
Partnership or Limited Liability Partnership

**Profit Structure**  
For Profit Organization

**Business Types**

**Woman Owned Business**  
 Woman Owned Small Business  
 Joint Venture Economically Disadvantaged Women Small Owned Business  
 Economically Disadvantaged Women Owned Small Business  
 Joint Venture Women Owned Small Business

**Entity Type**  
Business or Organization

**Purpose of Registration**  
All Awards

**Organization Factors**  
Limited Liability Company

### Financial Information

Do you accept credit cards as a method of payment? Yes

**Account Details:**  
 CAGE Code: 7v2m2  
 Electronic Funds Transfer:  
 Automated Clearing House (ACH):

### Executive Compensation Questions

Registrants in the System for Award Management (SAM) respond to the Executive Compensation questions in accordance with

Athena Joint Ventures is listed as a Partnership, or Limited Liability Partnership with Alisa Silverman as the Managing Member. Like Patronus Systems, Inc and Patronus Systems Partners, LLC the organization of these entities raises many questions about their disposition.

1. Why would a four-year-old business with past performance create another company to do more business with the same government entity?
2. Who are the “partners” or other “members” in Athena Joint Ventures, LLC? While the SBA allows JV between two businesses for limited purpose business ventures, depending on the nature of this partnership and the affiliation with Athena Service International and Paragon Systems, the totality of evidence may violate standards of affiliation given what SBA defines as “longstanding inter-relationship or contractual dependence between joint venture partners” (See 13 CFR 121.103 (h)).
3. If the other partners or members are not a company in a JV relationship, do the other members solidify affiliation based on common management or other rules in 121.103? (i.e. familial relationships)

Upon further research it was determined that like Patronus Systems, Inc and Patronus Systems Partners LLC, there is a familial relationship between the Athena enterprises and Paragon Systems, Inc. The President and Managing Member of these organizations, Alisa Silverman, is the sister-in-law of Paragon Systems, Inc Vice President Robert Rubin. The spouse of Robert Rubin is Rachel Rubin, the sister of Alisa Silverman. Below are screenshots that we believe prove this assertion.

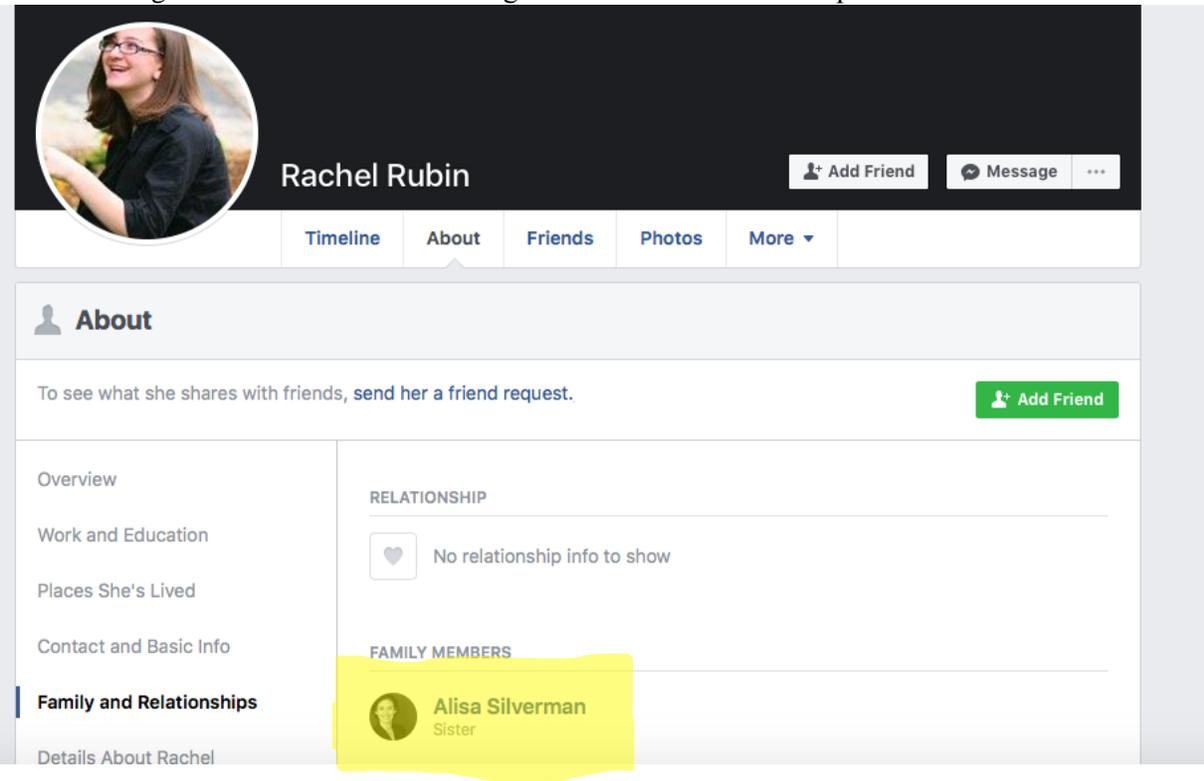
5317 Wriley Road  
Bethesda, MD 20816  
Neighborhood: Bethesda South of Wilson Ln  
Subdivision: Westhaven

Property Info [Sign up to receive home sales alerts in Bethesda](#)

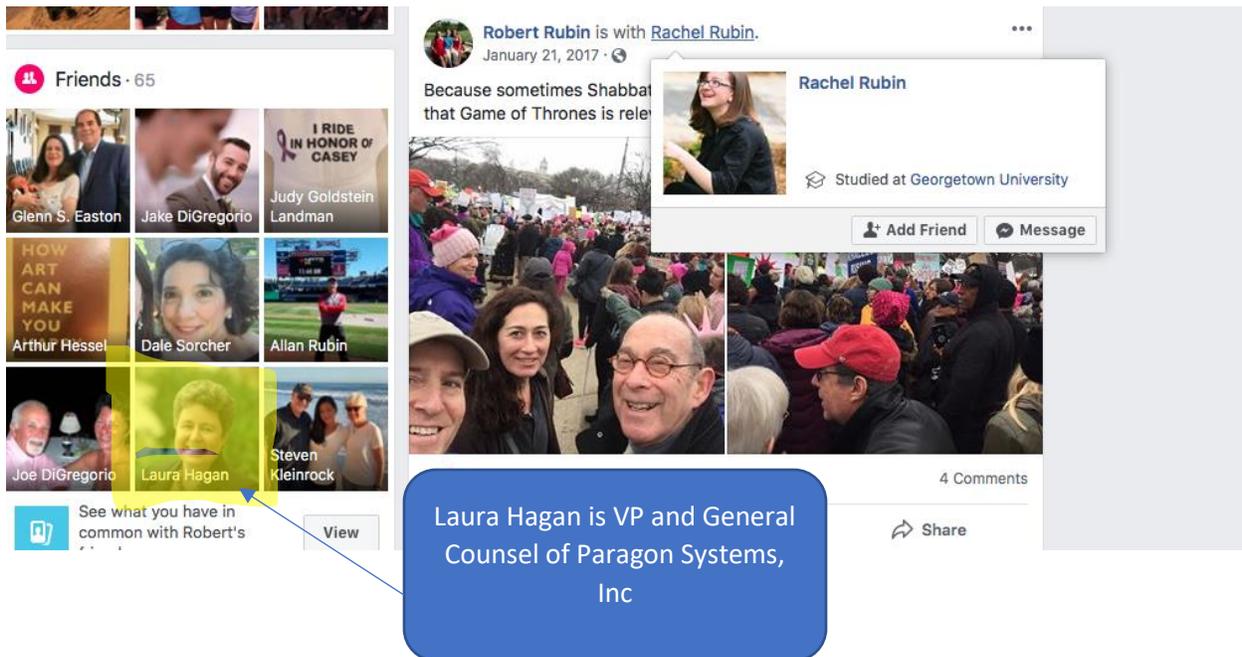
Current Owner:	Rachel Rubin, Robert L Rubin <a href="#">Get more info on homeowner, Their contact info, photos, criminal records &amp; more »</a>
Last Purchase Price:	\$1,078,000 (2005)
Property Taxes:	\$9,555 (2015)
Lot Size:	11,804 square feet / 0.27 acres

*Note: the address in this screenshot is the same as that used in Athena Services International filing in 2014 (page 14 highlighted).*

The following is a screenshot demonstrating Rachel Rubin's relationship to Alisa Silverman.



The following is a screenshot to demonstrate the Rachel Rubin above, is the same individual related to Robert Rubin.



### 3. Praetorian Shield, Inc.

Praetorian Shield, Inc was formed in Delaware in 2016 by Mr. Alton Grigsby and Michelle Grigsby. The Govtribe information on the organization indicates that they have no revenue as a prime contractor. Our research has indicated that all the business revenue is derived as a subcontractor on PSO program related to Paragon Systems, Inc. In reviewing the corporation documents of Praetorian Shield, the address for the Director Michelle Grigsby on file is the same address of Athena Services International 4905 Del Ray Avenue Suite 402, Bethesda, MD (see page 19 for Athena address and below “Seventh” for Praetorian highlighted below).

State of Delaware  
Secretary of State  
Division of Corporations  
Delivered 03:24 PM 06/21/2016  
FILED 03:24 PM 06/21/2016  
SR 20164567142 - FileNumber 6075517

**CERTIFICATE OF INCORPORATION  
OF  
Praetorian Shield Inc.**

**FIRST:** The name of the corporation is: Praetorian Shield Inc.

**SECOND:** The address of the registered office of the corporation in the State of Delaware is located at:  
108 West 13th Street, Wilmington, Delaware 19801  
Located in the County of New Castle  
The name of the registered agent at that address is:  
Business Filings Incorporated

**THIRD:** The purpose of the corporation is to engage in any lawful act or activity for which corporations may be organized under the Delaware General Corporation Law.

**FOURTH:** The total number of shares of stock which the corporation is authorized to issue is 2000 shares of common stock having a one cent (\$0.01) par value.

**FIFTH:** No director of the corporation shall be personally liable to the corporation or its stockholders for monetary damages for breach of fiduciary duty as a director; provided, however, that the foregoing clause shall not apply to any liability of a director (i) for any breach of the director's duty of loyalty to the corporation or its stockholders, (ii) for acts or omissions not in good faith or which involve intentional misconduct or a knowing violation of law, (iii) under Section 174 of the General Corporation Law of the State of Delaware, or (iv) for any transaction from which the director derived an improper personal benefit. This Article shall not eliminate or limit the liability of a director for any act or omission occurring prior to the time this Article became effective.

**SIXTH:** The name and address of the incorporator is Business Filings Incorporated, 8020 Excelsior Dr., Suite 200, Madison, WI 53717.

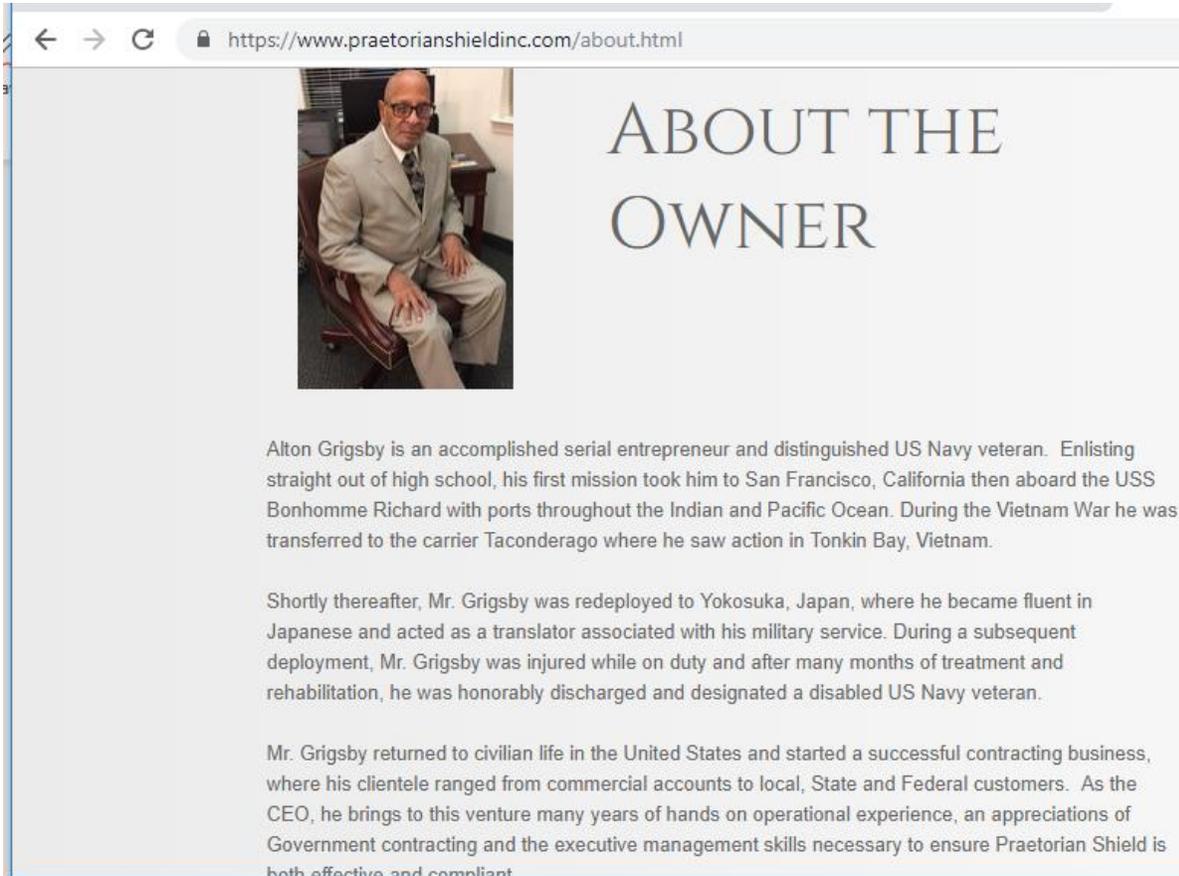
**SEVENTH:** The name and address of the director of the corporation is:  
Michelle Grigsby, 4905 Del Ray Avenue Suite 402, Bethesda, Maryland 20814

I, the undersigned, being the incorporator, for the purpose of forming a corporation under the laws of the State of Delaware do make, file, and record this Certificate of Incorporation and do certify that the facts herein are true.

  
Business Filings Incorporated, Incorporator  
Mark Williams, A.V.P.

Dated: June 21, 2016

The company website indicates the business President/Owner is Alton Grigsby a US Navy veteran. SAM registration listed the entity as a SDVOSB, the screenshot of Rep/Cert is below with highlighted representation as SDVOSB).



← → ↻ <https://www.praetorianshieldinc.com/about.html>

**ABOUT THE OWNER**

Alton Grigsby is an accomplished serial entrepreneur and distinguished US Navy veteran. Enlisting straight out of high school, his first mission took him to San Francisco, California then aboard the USS Bonhomme Richard with ports throughout the Indian and Pacific Ocean. During the Vietnam War he was transferred to the carrier Taconderago where he saw action in Tonkin Bay, Vietnam.

Shortly thereafter, Mr. Grigsby was redeployed to Yokosuka, Japan, where he became fluent in Japanese and acted as a translator associated with his military service. During a subsequent deployment, Mr. Grigsby was injured while on duty and after many months of treatment and rehabilitation, he was honorably discharged and designated a disabled US Navy veteran.

Mr. Grigsby returned to civilian life in the United States and started a successful contracting business, where his clientele ranged from commercial accounts to local, State and Federal customers. As the CEO, he brings to this venture many years of hands on operational experience, an appreciation of Government contracting and the executive management skills necessary to ensure Praetorian Shield is both effective and compliant.

Praetorian Shield Inc.-FAR & DFARS-Report.pdf 9 / 53

(1)\* Small business concern. The offeror represents as part of its offer that it [X] is, [ ] is not a small business concern.  
 (2)\* Veteran-owned small business concern. The offeror represents as part of its offer that it [X] is, [ ] is not a veteran-owned small business concern.  
 (3)\* Service-disabled veteran-owned small business concern. The offeror represents as part of its offer that it [X] is, [ ] is not a service-disabled veteran-owned small business concern.  
 (4) Small disadvantaged business concern. The offeror represents, that it [X] is, [ ] is not a small disadvantaged business concern as defined in 13 CFR 124.1002.  
 (5)\* Women-owned small business concern. The offeror represents that it [ ] is, [X] is not a women-owned small business concern.  
 \*Small business concern, Veteran-owned small business concern, Service-disabled veteran-owned small business concern, and Women-owned small business concern size status is calculated based on the Small Business Administration size standard for each NAICS code using the size metrics (e.g. Average Number of Employees and Average Annual Receipts) provided by Praetorian Shield Inc. in their SAM registration.  
 (6)\*\* Women-owned small business (WOSB) concern eligible under the WOSB Program. [Complete only if the offeror represented itself as a women-owned small business concern in paragraph (c)(5) of this provision] The offeror represents that:  
 (i) It [ ] is, [ ] is not a WOSB concern eligible under the WOSB Program, has provided all the required documents to the WOSB Repository, and no change in circumstances or adverse decisions have been issued that affects its eligibility; and  
 (ii) It [ ] is, [ ] is not a joint venture that complies with the requirements of 13 CFR part 127, and the representation in paragraph (c)(6)(i) of this provision is accurate in reference to the WOSB concern or concerns that are participating in the joint venture. [The offeror shall enter the name or names of the WOSB concern or concerns that are participating in the joint venture.] Each WOSB concern participating in the joint venture shall submit a separate signed copy of the WOSB representation.  
 (7)\*\* Economically disadvantaged women-owned small business (EDWOSB) concern . [Complete only if the offeror represented itself as a WOSB concern eligible under the WOSB Program in (c)(6) of this provision.] The offeror represents that:  
 (i) It [ ] is, [ ] is not an EDWOSB concern, has provided all the required documents to the WOSB Repository, and no change in circumstances or adverse decisions have been issued that affects its eligibility; and  
 (ii) It [ ] is, [ ] is not a joint venture that complies with the requirements of 13 CFR part 127, and the representation in paragraph (c)(7)(i) of this provision is accurate for each EDWOSB concern participating in the joint venture. [The offeror shall enter the name or names of the EDWOSB concern and other small businesses that are participating in the joint venture. ] Each EDWOSB concern participating in the joint venture shall submit a separate signed copy of the EDWOSB representation.  
 Note: Complete paragraphs (c)(8) and (c)(9) only if this solicitation is expected to exceed the simplified acquisition threshold.  
 (8) Women-owned business concern (other than small business concern). [Complete only if the offeror is a women-owned business concern and did not represent itself as a small business concern in paragraph (c)(1) of this provision.] The offeror represents that it [ ] is a women-owned business concern.  
 (9) The bid priority for labor surplus area concerns. If this is an invitation for bid, small business offerors may identify the labor surplus areas in which costs to be incurred on account of manufacturing or production (by offeror or first-tier subcontractors) amount to more than 50 percent of the contract price:  
 State Eligible Labor Surplus: Civil Jurisdictions Included:  
 (10) HUBZone small business concern. The offeror represents, as part of its offer, that-

Given the common address, this raised immediate concerns regarding affiliation between Praetorian Shield and Athena Services.

1. Is Praetorian Shield a member of Athena Joint Ventures, LLC?
2. Does Michelle Grigsby's relationship with Athena constitute affiliation based on SBA guidelines. (ie newly organized concern, common management, etc)?

Based on the previous familial relationships of both Patronus enterprises and Athena enterprises, we conducted more research of Praetorian Shield, Inc. Owners/Directors to determine if any affiliation existed with Paragon Systems, Inc.

Our research indicated that there appears to be a relationship based on similar names. The Director of Praetorian Shield, Michelle Grigsby, appears to be the spouse of Grady Baker, Vice President of Paragon Systems, Inc. (aka Ranya Michelle Grigsby). As demonstrated by the marriage certificate below the marriage was filed prior to the filing of Pretorian Shield, Inc. We don't believe this is merely a coincidence based on the similar name method as used in Patronus Systems, Inc (the spouses maiden name) and it being the third family relationship we can link to Paragon Systems, Inc.

## Unofficial Copy of Marriage Record

### STATE OF MARYLAND Frederick County

Marriage Record Number 102014-001475

According to the records of the Clerk of Circuit Court for Frederick County, Maryland, the parties named below were united in marriage as follows:

Name:	RANYA MICHELLE GRIGSBY	Birthplace:	MARYLAND
Residence:	7 BRAD ALAN DRIVE BRUNSWICK, MD 21758	Age:	30
		Marital Status:	SINGLE
Name:	GRADY SCOTT BAKER	Birthplace:	DISTRICT OF COLUMBIA
Residence:	7 BRAD ALAN DRIVE BRUNSWICK, MD 21758	Age:	39
		Marital Status:	DIVORCED

Relationship of the parties by blood or marriage: NONE

MARRIAGE LICENSE ISSUE DATE:	09/03/2014 at 11:28 AM
DATE OF MARRIAGE:	09/19/2014 at 11:30 AM
PLACE OF MARRIAGE:	FREDERICK COUNTY CIRCUIT COURT, FREDERICK, MD
AUTHORIZED OFFICIAL:	GURNON F. WORKING
TITLE:	CIRCUIT COURT CLERK, FREDERICK COUNTY CIRCUIT COURT
ADDRESS:	100 WEST PATRICK ST. FREDERICK COUNTY CIRCUIT COURT FREDERICK, MD 21701

The 2016 corporate filing of Praetorian Shield, Inc. demonstrates that Mr. Alton Grigsby was the President of Praetorian Shield. In 2017, the filing doesn't indicate Mr. Grigsby is affiliated with the organization, and Michelle Grigsby is listed as the both the Director and President of the organization. Below is a screenshot of the corporate filing for each year.

## State of Delaware Amended Annual Franchise Tax Report

CORPORATION NAME PRAETORIAN SHIELD INC.			TAX YR. 2016												
FILE NUMBER 6075517	INCORPORATION DATE 2016/06/21	RENEWAL/REVOCATION DATE													
PRINCIPAL PLACE OF BUSINESS 913 N MARKET ST, STE 200 WILMINGTON, DE 19801		PHONE NUMBER (240) 277-1449													
REGISTERED AGENT BUSINESS FILINGS INCORPORATED 108 WEST 13TH ST WILMINGTON DE 19801			AGENT NUMBER 9325335												
<table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="text-align: left;">AUTHORIZED STOCK</th> <th style="text-align: left;">NO. OF SHARES</th> <th style="text-align: left;">PAR VALUE/ SHARE</th> </tr> </thead> <tbody> <tr> <td> <table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th>BEGIN DATE</th> <th>END DATE</th> <th>DESIGNATION/ STOCK CLASS</th> </tr> </thead> <tbody> <tr> <td>2016/06/21</td> <td></td> <td>COMMON</td> </tr> </tbody> </table> </td> <td style="text-align: center;">2,000</td> <td style="text-align: center;">.0100000000</td> </tr> </tbody> </table>				AUTHORIZED STOCK	NO. OF SHARES	PAR VALUE/ SHARE	<table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th>BEGIN DATE</th> <th>END DATE</th> <th>DESIGNATION/ STOCK CLASS</th> </tr> </thead> <tbody> <tr> <td>2016/06/21</td> <td></td> <td>COMMON</td> </tr> </tbody> </table>	BEGIN DATE	END DATE	DESIGNATION/ STOCK CLASS	2016/06/21		COMMON	2,000	.0100000000
AUTHORIZED STOCK	NO. OF SHARES	PAR VALUE/ SHARE													
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BEGIN DATE	END DATE	DESIGNATION/ STOCK CLASS													
2016/06/21		COMMON													
OFFICER ALTON GRIGSBY		NAME 913 N MARKET ST, STE 200 WILMINGTON, DE 19801	TITLE PRESIDENT												
DIRECTORS MICHELLE GRIGSBY		NAME 913 N MARKET ST, STE 200 WILMINGTON, DE 19801													
<p><i>NOTICE: Pursuant to 8 Del. C. 502(b), If any officer or director of a corporation required to make an annual franchise tax report to the Secretary of State shall knowingly make any false statement in the report, such officer or director shall be guilty of perjury.</i></p> <table style="width: 100%;"> <tr> <td style="width: 40%;">AUTHORIZED BY (OFFICER, DIRECTOR OR INCORPORATOR) ALTON GRIGSBY</td> <td style="width: 20%;">DATE 2017/06/27</td> <td style="width: 40%;">TITLE PRESIDENT</td> </tr> </table>				AUTHORIZED BY (OFFICER, DIRECTOR OR INCORPORATOR) ALTON GRIGSBY	DATE 2017/06/27	TITLE PRESIDENT									
AUTHORIZED BY (OFFICER, DIRECTOR OR INCORPORATOR) ALTON GRIGSBY	DATE 2017/06/27	TITLE PRESIDENT													

Please see the next page for 2017 filing

# State of Delaware

## Annual Franchise Tax Report

CORPORATION NAME PRAETORIAN SHIELD INC.			TAX YR. 2017
FILE NUMBER 6075517	INCORPORATION DATE 2016/06/21	RENEWAL/REVOCATION DATE	
PRINCIPAL PLACE OF BUSINESS 913 N MARKET ST 200 WILMINGTON 19801			PHONE NUMBER 2402771449
REGISTERED AGENT BUSINESS FILINGS INCORPORATED 108 WEST 13TH ST WILMINGTON DE 19801			AGENT NUMBER 9325335
BEGIN DATE	AUTHORIZED STOCK END DATE	DESIGNATION/ STOCK CLASS	NO. OF SHARES PAR VALUE/ SHARE
2016/06/21			2,000 \$0.01
OFFICER	NAME	STREET/CITY/STATE/ZIP	TITLE
	MICHELLE GRIGSBY	913 N MARKET ST #200 WILMINGTON 19801	PRESIDENT
DIRECTORS	NAME	STREET/CITY/STATE/ZIP	
	MICHELLE GRIGSBY	913 N MARKET ST #200 WILMINGTON 19801	

1. Is Mr. Grigsby still associated with the organization?
2. If not, is Praetorian Shield still an SDVO SB as they have represented on representation and certifications in SAM filing?
3. Does the believed family relationship between Michelle Grigsby and Grady Baker violate SBA guidelines on affiliation?

## Conclusion

The totality of data collected in our limited research of public information regarding Patronus Systems, Inc and Patronus Systems Partners, LLC; Athena Services International, LLC and Athena Joint Ventures, LLC; and Praetorian Shield, Inc. represent a concerning pattern for a small business operating in the federal security service market, specifically in support of the Federal Protective Services PSO programs. It appears that all three “small business” enterprises known to be teaming partners to Paragon Systems, Inc, are affiliated to Paragon Systems, Inc, by way of SBA definition. It appears there was a concerted effort to disguise the family relationships to senior executives of Paragon Systems, and it appears that these contractors are merely acting as an extension of Paragon Systems, Inc. in the small business space.

There are multiple sections of **13 CFR 121.103** How SBA Determines Affiliation that may apply to all of these organizations. **In determining whether affiliation exists, SBA will consider the totality of the circumstances, and may find affiliation even though no single factor is sufficient to constitute affiliation.**

**13 CFR 121.103 (e) Affiliation based on common management.** Affiliation arises where one or more officers, directors, managing members, or partners who control the board of directors and/or management of one concern also control the board of directors or management of one or more other concerns.

**13 CFR 121.103 (f) Affiliation based on identity of interest.** Affiliation may arise among two or more [persons](#) with an identity of interest. Individuals or firms that have identical or substantially identical business or economic interests (such as family members, individuals or firms with common investments, or firms that are economically dependent through contractual or other relationships) may be treated as one party with such interests aggregated.

(1) Firms owned or controlled by married couples, parties to a civil union, parents, children, and siblings are presumed to be affiliated with each other if they conduct business with each other, such as subcontracts or joint ventures or share or provide loans, resources, equipment, locations or employees with one another. This presumption may be overcome by showing a clear line of fracture between the concerns. Other types of familial relationships are not grounds for affiliation on family relationships.

**13 CFR 121.103(g) Affiliation based on the newly organized concern rule.** Affiliation may arise where former officers, directors, principal stockholders, managing members, or key employees of one concern organize a new concern in the same or related industry or field of operation, and serve as the new concern's officers, directors, principal stockholders, managing members, or key employees, and the one concern is furnishing or will furnish the new concern with contracts, financial or technical assistance, indemnification on bid or performance bonds, and/or other facilities, whether for a fee or otherwise. A concern may rebut such an affiliation determination by demonstrating a clear line of fracture between the two concerns. A “key employee” is an employee who, because of his/her position in the concern, has a critical influence in or substantive control over the operations or management of the concern.

SBA's general information of determination states the following:

**13 CFR 121.103** How SBA Determines Affiliation, section (a)(3) (4) and (5);

Control may be affirmative or negative. Negative control includes, but is not limited to, instances where a minority shareholder has the ability, under the concern's charter, by-laws, or shareholder's agreement, to prevent a quorum or otherwise block action by the board of directors or shareholders.

Affiliation may be found where an individual, concern, or entity exercises control indirectly through a third party.

**Relationship Hierarchy of Paragon Systems, Inc Executives to Small Businesses**

