UTAH INLAND PORT AUTHORITY

2018 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Jerry W. Stevenson

House Sponsor: Francis D. Gibson

LONG TITLE

General Description:

This bill enacts and modifies provisions related to the Utah Inland Port Authority.

Highlighted Provisions:

This bill:

- creates the Utah Inland Port Authority;
- establishes the duties, responsibilities, and powers of the Utah Inland Port Authority;
- establishes a board to govern the port authority and provides for the board membership, terms, and responsibilities, and provides limits on board members;
- requires the port authority board to hire an executive director, and provides limits on the executive director;
- defines land that is under the jurisdiction of the port authority;
- authorizes the port authority to work to establish an inland port and a foreign trade zone;
- authorizes the port authority to adopt a project area plan and budget and to issue bonds;
- authorizes the port authority to receive tax differential funds;
- requires the port authority to prepare and adopt a budget and provides a process for preparing, adopting, and amending a budget; and
- requires the port authority to comply with certain audit and reporting requirements.

Money Appropriated in this Bill:

None
Other Special Clauses:

This bill provides a special effective date.

Utah Code Sections Affected:

ENACTS:

11-58-101, Utah Code Annotated 1953
11-58-102, Utah Code Annotated 1953
11-58-201, Utah Code Annotated 1953
11-58-202, Utah Code Annotated 1953
11-58-203, Utah Code Annotated 1953
11-58-204, Utah Code Annotated 1953
11-58-205, Utah Code Annotated 1953
11-58-206, Utah Code Annotated 1953
11-58-207, Utah Code Annotated 1953
11-58-301, Utah Code Annotated 1953
11-58-302, Utah Code Annotated 1953
11-58-303, Utah Code Annotated 1953
11-58-304, Utah Code Annotated 1953
11-58-305, Utah Code Annotated 1953
11-58-401, Utah Code Annotated 1953
11-58-402, Utah Code Annotated 1953
11-58-403, Utah Code Annotated 1953
11-58-404, Utah Code Annotated 1953
11-58-501, Utah Code Annotated 1953
11-58-502, Utah Code Annotated 1953
11-58-503, Utah Code Annotated 1953
11-58-504, Utah Code Annotated 1953
11-58-505, Utah Code Annotated 1953
11-58-601, Utah Code Annotated 1953
Be it enacted by the Legislature of the state of Utah:

Section 1. Section 11-58-101 is enacted to read:

CHAPTER 58. UTAH INLAND PORT AUTHORITY ACT


This chapter is known as the "Utah Inland Port Authority Act."

Section 2. Section 11-58-102 is enacted to read:


As used in this chapter:

(1) "Authority" means the Utah Inland Port Authority, created in Section 11-58-201.

(2) "Authority jurisdictional land":

(a) means:

(i) land north of I-80 in Salt Lake City that has:
(A) a northern boundary defined by the northern boundary of Salt Lake City;
(B) an eastern boundary defined by I-215;
(C) a southern boundary defined by I-80; and
(D) a western boundary defined by the western boundary of Salt Lake City's Northwest Quadrant Master Plan Area as of January 1, 2018; and

(ii) land south of I-80 that has:
(A) a northern boundary defined by I-80;
(B) an eastern boundary that begins at the intersection of I-80 and Bangerter Highway and follows Bangerter Highway south to SR 201 and turns west to follow SR 201 to 5600 West and turns south to follow 5600 West to the Riter Canal;
(C) a southern boundary that begins at the intersection of 5600 West and the Riter Canal and follows the Riter Canal west to 7600 West and turns south along 7600 West to the northern boundary of developed property and turns west to run along the northern edge of developed property, jutting north to follow the northern boundary of developed properties straddling 8000 West, and continuing west along the northern boundary of developed properties to the western edge of developed property and turns north to SR 201 and turns east along SR 201 to the eastern edge of the tailings property; and
(D) a western boundary defined by the eastern edge of the tailings property; and

(b) excludes:
(i) the Salt Lake City airport; and
(ii) an area north of I-80 in Salt Lake City and west of the Salt Lake City airport, commonly known as the International Center, that has:
(A) a northern boundary defined by the north boundary of properties on the north side of and fronting Harold Gatty Drive;
(B) an eastern boundary defined by the eastern boundary of Salt Lake City's Northwest Quadrant Master Plan Area as of January 1, 2018;
(C) a southern boundary defined by I-80; and
(D) a western boundary defined by a north-south line that aligns with John Glenn
(3) "Base taxable value" means the taxable value of property within any portion of a project area, as designated by board resolution, from which the property tax differential will be collected, as shown upon the assessment roll last equalized before the year in which the authority adopts a project area plan for that area.

(4) "Board" means the authority's governing body, created in Section 11-58-301.

(5) "Business plan" means a plan designed to facilitate, encourage, and bring about development of the authority jurisdictional land to achieve the goals and objectives described in Subsection 11-58-203(1), including the development and establishment of an inland port.

(6) "Development" means:

(a) the demolition, construction, reconstruction, modification, expansion, or improvement of a building, utility, infrastructure, landscape, parking lot, park, trail, recreational amenity, or other facility, including publicly owned infrastructure and improvements; and

(b) the planning of, arranging for, or participation in any of the activities listed in Subsection (6)(a).

(7) "Development project" means a project for the development of land within a project area.

(8) "Inland port" means one or more sites that:

(a) contain multimodal transportation assets and the ability to allow global trade to be processed and altered by value-added services as goods move through the supply chain; and

(b) may include a satellite customs clearance terminal, an intermodal distribution facility, a customs pre-clearance for international trade, or other facilities that facilitate, encourage, and enhance regional, national, and international trade.

(9) "Project area" means the authority jurisdictional land, whether consisting of a single contiguous area or multiple noncontiguous areas, described in a project area plan or draft project area plan, where the development project set forth in the project area plan or draft project area plan takes place or is proposed to take place.
(10) "Project area budget" means a multiyear projection of annual or cumulative revenues and expenses and other fiscal matters pertaining to a project area.

(11) "Project area plan" means a written plan that, after its effective date, guides and controls the development within a project area.

(12) "Property tax" includes a privilege tax and each levy on an ad valorem basis on tangible or intangible personal or real property.

(13) "Property tax differential" means the difference between:

   (a) the amount of property tax revenues generated each tax year by all taxing entities from a project area, using the current assessed value of the property; and

   (b) the amount of property tax revenues that would be generated from that same area using the base taxable value of the property.

(14) "Public entity" means:

   (a) the state, including each department, division, or other agency of the state; or

   (b) a county, city, town, metro township, school district, local district, special service district, interlocal cooperation entity, community reinvestment agency, or other political subdivision of the state.

(15) "Publicly owned infrastructure and improvements":

   (a) means infrastructure, improvements, facilities, or buildings that:

      (i) benefit the public; and

      (ii) (A) are owned by a public entity or a utility; or

      (B) are publicly maintained or operated by a public entity;

      (b) includes:

      (i) facilities, lines, or systems that provide:

      (A) water, chilled water, or steam; or

      (B) sewer, storm drainage, natural gas, electricity, or telecommunications service; and

      (ii) streets, roads, curb, gutter, sidewalk, walkways, solid waste facilities, parking facilities, and public transportation facilities.

(16) "Taxable value" means the value of property as shown on the last equalized
(17) "Taxing entity" means a public entity that levies a tax on property within a project area.

Section 3. Section 11-58-201 is enacted to read:

**Part 2. Utah Inland Port Authority**

**11-58-201. Creation of Utah Inland Port Authority -- Status and purposes.**

(1) Under the authority of Article XI, Section 8 of the Utah Constitution, there is created the Utah Inland Port Authority.

(2) The authority is:

(a) an independent, nonprofit, separate body corporate and politic, with perpetual succession;

(b) a political subdivision of the state; and

(c) a public corporation, as defined in Section 63E-1-102.

(3) (a) The purpose of the authority is to fulfill the statewide public purpose of working in concert with applicable state and local government entities, property owners and other private parties, and other stakeholders to encourage and facilitate development of the authority jurisdictional land to maximize the long-term economic and other benefit for the state, consistent with the strategies, policies, and objectives described in this chapter, including:

(i) the development of inland port uses on the authority jurisdictional land;

(ii) the development of infrastructure to support inland port uses and associated uses on the authority jurisdictional land; and

(iii) other development on the authority jurisdictional land.

(b) The duties and responsibilities of the authority under this chapter are beyond the scope and capacity of a municipality, which has many other responsibilities and functions that appropriately command the attention and resources of the municipality, and are not municipal functions of purely local concern but are matters of regional and statewide concern, importance, interest, and impact, due to multiple factors, including:

(i) the strategic location of the authority jurisdictional land in proximity to significant
existing and potential transportation infrastructure, including infrastructure provided and
maintained by the state, conducive to facilitating regional, national, and international trade and
the businesses and facilities that promote and complement that trade;
(ii) the enormous potential for regional and statewide economic and other benefit that
can come from the appropriate development of the authority jurisdictional land, including the
establishment of a thriving inland port;
(iii) the regional and statewide impact that the development of the authority
jurisdictional land will have; and
(iv) the considerable investment the state is making in connection with the
development of the new correctional facility and associated infrastructure located on the
authority jurisdictional land.
(c) The authority is the mechanism the state chooses to focus resources and efforts on
behalf of the state to ensure that the regional and statewide interests, concerns, and purposes
described in this Subsection (3) are properly addressed from more of a statewide perspective
than any municipality can provide.

Section 4. Section 11-58-202 is enacted to read:

(1) The authority has exclusive jurisdiction, responsibility, and power to coordinate the
efforts of all applicable state and local government entities, property owners and other private
parties, and other stakeholders to:
(a) develop and implement a business plan for the authority jurisdictional land;
(b) plan and facilitate the development of inland port uses on authority jurisdictional
land;
(c) manage any inland port located on land owned or leased by the authority; and
(d) establish a foreign trade zone, as provided under federal law, covering some or all
of the authority jurisdictional land.
(2) The authority may:
(a) facilitate and bring about the development of inland port uses on land that is part of
the authority jurisdictional land, including engaging in marketing and business recruitment activities and efforts to encourage and facilitate:

(i) the development of an inland port on the authority jurisdictional land; and

(ii) other development of the authority jurisdictional land consistent with the strategies, policies, and objectives described in Subsection 11-58-203(1);

(b) facilitate and provide funding for the development of the authority jurisdictional land, including the development of publicly owned infrastructure and improvements and other infrastructure and improvements on or related to the authority jurisdictional land;

(c) engage in marketing and business recruitment activities and efforts to encourage and facilitate development of the authority jurisdictional land;

(d) apply for and take all other necessary actions for the establishment of a foreign trade zone, as provided under federal law, covering some or all of the authority jurisdictional land;

(e) as the authority considers necessary or advisable to carry out any of its duties or responsibilities under this chapter:

(i) buy, obtain an option upon, or otherwise acquire any interest in real or personal property;

(ii) sell, convey, grant, dispose of by gift, or otherwise dispose of any interest in real or personal property; or

(iii) enter into a lease agreement on real or personal property, either as lessee or lessor;

(f) sue and be sued;

(g) enter into contracts generally;

(h) provide funding for the development of publicly owned infrastructure and improvements or other infrastructure and improvements on or related to the authority jurisdictional land;

(i) exercise powers and perform functions under a contract, as authorized in the contract;

(j) receive the property tax differential, as provided in this chapter:
(k) accept financial or other assistance from any public or private source for the
authority's activities, powers, and duties, and expend any funds so received for any of the
purposes of this chapter;
(l) borrow money, contract with, or accept financial or other assistance from the federal
government, a public entity, or any other source for any of the purposes of this chapter and
comply with any conditions of the loan, contract, or assistance;
(m) issue bonds to finance the undertaking of any development objectives of the
authority, including bonds under Title 11, Chapter 17, Utah Industrial Facilities and
Development Act, and bonds under Title 11, Chapter 42, Assessment Area Act;
(n) hire employees, including contract employees;
(o) transact other business and exercise all other powers provided for in this chapter;
(p) engage one or more consultants to advise or assist the authority in the performance
of the authority's duties and responsibilities; and
(q) exercise powers and perform functions that the authority is authorized by statute to
exercise or perform.

Section 5. Section 11-58-203 is enacted to read:

11-58-203. Strategies, policies, and objectives to be pursued by the port authority

-- Additional duties of the port authority.

In fulfilling its duties and responsibilities relating to the development of the authority
jurisdictional land, the authority shall:

(1) pursue development strategies, policies, and objectives designed to:
(a) maximize long-term economic benefits to the area, the region, and the state;
(b) maximize the creation of high-quality jobs;
(c) respect and maintain sensitivity to the unique natural environment of areas in
proximity to the authority jurisdictional land;
(d) improve air quality and minimize resource use;
(e) respect existing land use and other agreements and arrangements between property
owners within the authority jurisdictional land and applicable governmental authorities;
(f) promote and encourage development and uses that are compatible with or complement uses in areas in proximity to the authority jurisdictional land; and

(g) take advantage of the authority jurisdictional land's strategic location and other features, including the proximity to transportation and other infrastructure and facilities, that make the authority jurisdictional land attractive to:

(i) businesses that engage in regional, national, or international trade; and

(ii) businesses that complement businesses engaged in regional, national, or international trade;

(2) work to identify funding sources, including federal, state, and local government funding and private funding, for capital improvement projects in and around the authority jurisdictional land and for an inland port;

(3) review and identify land use and zoning policies and practices to recommend to municipal land use policymakers and administrators that are consistent with and will help to achieve:

   (a) the strategies, policies, and objectives stated in Subsection (1); and

   (b) the mutual goals of the state and local governments that have authority jurisdictional land with their boundaries with respect to the authority jurisdictional land; and

(4) consult and coordinate with other applicable governmental entities to improve and enhance transportation and other infrastructure and facilities in order to maximize the potential of the authority jurisdictional land to attract, retain, and service users who will help maximize the long-term economic benefit to the state.

Section 6. Section 11-58-204 is enacted to read:

11-58-204. Existing development line.

(1) As used in this section, "development line" means a line:

   (a) dividing authority jurisdictional land areas for which development is permitted from authority jurisdictional land areas that are protected from development; and

   (b) that has been established by municipal ordinance, policy, master plan, agreement, or other means before March 1, 2018.
The authority shall:

(a) acknowledge and respect any development line involving authority jurisdictional land; and

(b) incorporate any development line into a business plan or development plan that the authority adopts or pursues.

Section 7. Section 11-58-205 is enacted to read:

11-58-205. Applicability of other law -- Cooperation of state and local governments -- Municipality to consider board input -- Prohibition relating to natural resources.

(1) Except as provided in Part 4, Appeals to Appeals Panel, the authority does not have and may not exercise any powers relating to the regulation of land uses on the authority jurisdictional land.

(2) The authority is subject to and governed by Sections 63E-2-106, 63E-2-107, 63E-2-108, 63E-2-109, 63E-2-110, and 63E-2-111, but is not otherwise subject to or governed by Title 63E, Independent Entities Code.

(3) A department, division, or other agency of the state and a political subdivision of the state shall cooperate with the authority to the fullest extent possible to provide whatever support, information, or other assistance the board requests that is reasonably necessary to help the authority fulfill its duties and responsibilities under this chapter.

(4) In making decisions affecting the authority jurisdictional land, the legislative body of a municipality in which the authority jurisdictional land is located shall consider input from the authority board.

(5) The transporting, unloading, loading, transfer, or temporary storage of natural resources may not be prohibited on the authority jurisdictional land.

Section 8. Section 11-58-206 is enacted to read:


The authority may use authority funds for any purpose authorized under this chapter, including:
(1) promoting, facilitating, and advancing inland port uses; and
(2) paying any consulting fees and staff salaries and other administrative, overhead, legal, and operating expenses of the authority.

Section 9. Section 11-58-207 is enacted to read:

To foster economic development within and enhance the uses of the authority jurisdictional land:
(1) the Department of Transportation shall fund, from money designated in the Transportation Investment Fund for that purpose, the completion of 2550 South from 5600 West to 8000 West, with matching funds from the county in which the road is located; and
(2) the county in which the proposed connection is located shall study a connection of 7200 West between SR 201 and I-80.

Section 10. Section 11-58-301 is enacted to read:

Part 3. Port Authority Board

(1) The authority shall be governed by a board which shall manage and conduct the business and affairs of the authority and shall determine all questions of authority policy.
(2) All powers of the authority are exercised through the board.
(3) The board may by resolution delegate powers to authority staff.

Section 11. Section 11-58-302 is enacted to read:

(1) The authority's board shall consist of 11 members, as provided in Subsection (2).
(2) (a) The governor shall appoint two board members, one of whom shall be an employee or officer of the Governor's Office of Economic Development, created in Section 63N-1-201.
(b) The president of the Senate shall appoint one board member.
(c) The speaker of the House of Representatives shall appoint one board member.
(d) The Salt Lake County mayor shall appoint one board member.
(e) The chair of the Permanent Community Impact Fund Board, created in Section 35A-8-304, shall appoint one board member from among the members of the Permanent Community Impact Fund Board.

(f) The chair of the Salt Lake Airport Advisory Board, or the chair's designee, shall serve as a board member.

(g) The member of the Salt Lake City council who is elected by district and whose district includes authority jurisdictional land shall serve as a board member.

(h) The city manager of West Valley City, with the consent of the city council of West Valley City, shall appoint one board member.

(i) The executive director of the Department of Transportation, appointed under Section 72-1-202, shall serve as a board member.

(j) The director of the Salt Lake County office of Regional Economic Development shall serve as a board member.

(3) An individual required under Subsection (2) to appoint a board member shall appoint each initial board member the individual is required to appoint no later than June 1, 2018.

(4) (a) A vacancy in the board shall be filled in the same manner under this section as the appointment of the member whose vacancy is being filled.

(b) A person appointed to fill a vacancy shall serve the remaining unexpired term of the member whose vacancy the person is filling.

(5) A member of the board appointed by the governor, president of the Senate, or speaker of the House of Representatives serves at the pleasure of and may be removed and replaced at any time, with or without cause, by the governor, president of the Senate, or speaker of the House of Representatives, respectively.

(6) The authority may:

(a) appoint nonvoting members of the board; and

(b) set terms for nonvoting members appointed under Subsection (6)(a).

Section 12. Section 11-58-303 is enacted to read:

(1) The term of a board member appointed under Subsection 11-58-302(a), (b), (c), (d),
or (h) is four years, except that the initial term of one of the two members appointed under
Subsection 11-58-302(2)(a) and of the members appointed under Subsections 11-58-302(d) and
(h) is two years.

(2) Each board member shall serve until a successor is duly appointed and qualified.

(3) A board member may serve multiple terms if duly appointed to serve each term
under Subsection 11-58-302(2).

(4) A majority of board members constitutes a quorum, and the action of a majority of
a quorum constitutes action of the board.

(5) (a) A board member who is not a legislator may not receive compensation or
benefits for the member's service on the board, but may receive per diem and reimbursement
for travel expenses incurred as a board member as allowed in:

(i) Sections 63A-3-106 and 63A-3-107; and

(ii) rules made by the Division of Finance according to Sections 63A-3-106 and
63A-3-107.

(b) Compensation and expenses of a board member who is a legislator are governed by
Section 36-2-2 and Legislative Joint Rules, Title 5, Chapter 3, Legislator Compensation.

Section 13. Section 11-58-304 is enacted to read:

11-58-304. Limitations on board members and executive director.

(1) As used in this section:

(a) "Direct financial benefit":

(i) means any form of financial benefit that accrues to an individual directly as a result
of the development of the authority jurisdictional land, including:

(A) compensation, commission, or any other form of a payment or increase of money;

and

(B) an increase in the value of a business or property; and

(ii) does not include a financial benefit that accrues to the public generally as a result of
the development of the authority jurisdictional state land.

(b) "Family member" means a parent, spouse, sibling, child, or grandchild.

(2) An individual may not serve as a member of the board or as executive director if:

(a) the individual owns real property, other than a personal residence in which the individual resides, on or within five miles of the authority jurisdictional land, whether or not the ownership interest is a recorded interest;

(b) a family member of the individual owns an interest in real property, other than a personal residence in which the family member resides, located on or within one-half mile of the authority jurisdictional land; or

(c) the individual or a family member of the individual owns an interest in, is directly affiliated with, or is an employee or officer of a firm, company, or other entity that the individual reasonably believes is likely to:

(i) participate in or receive compensation or other direct financial benefit from the development of the authority jurisdictional land; or

(ii) acquire an interest in or locate a facility on the authority jurisdictional land.

(3) Before taking office as a board member or accepting employment as executive director, an individual shall submit to the authority a statement verifying that the individual's service as a board member or employment as executive director does not violate Subsection (2).

(4) An individual may not, at any time during the individual's service as a board member or employment as executive director, take any action to initiate, negotiate, or otherwise arrange for the acquisition of an interest in real property located on or within five miles of the authority jurisdictional state land.

Section 14. Section 11-58-305 is enacted to read:

11-58-305. Executive director.

(1) On or before November 1, 2018, the board shall hire a full-time executive director to manage and oversee the day-to-day operations of the authority and to perform other functions, as directed by the board.
450 (2) The executive director shall have the education, experience, and training necessary to perform the executive director's duties in a way that maximizes the potential for successfully achieving and implementing the strategies, policies, and objectives stated in Subsection 11-58-203(1).

454 (3) An executive director is an at-will employee who serves at the pleasure of the board and may be removed by the board at any time.

456 (4) The board shall establish the duties, compensation, and benefits of an executive director.

Section 15. Section 11-58-401 is enacted to read:

Part 4. Appeals to Appeals Panel


As used in this part:

(1) "Adversely affected person" means an owner of land within the authority jurisdictional land who has been adversely affected by a land use decision.

(2) "Appeals panel" means the panel established under Section 11-58-402 to hear and decide appeals under this part.

(3) "Land use decision" means the same as that term is defined in Section 10-9a-103.

Section 16. Section 11-58-402 is enacted to read:


(1) The board shall establish an appeals panel to hear and decide appeals under this part.

(2) The appeals panel consists of:

(a) the board; or

(b) one or more individuals designated by the board.

Section 17. Section 11-58-403 is enacted to read:


(1) An adversely affected person may appeal a land use decision to the appeals panel.

(2) (a) Notwithstanding the provisions of Title 10, Chapter 9a, Municipal Land Use,
Development, and Management Act, an appeal under Subsection (1) is the exclusive appeal of a land use decision available to an adversely affected person.

(b) An appeal of a land use decision under this section may not be considered unless it is submitted to the appeals panel in writing within 10 calendar days after the date of the land use decision being appealed.

(3) In deciding an appeal of a land use decision, an appeals panel may hold an informal hearing to receive information and hear arguments from the parties.

(4) An appeals panel shall decide and issue a written decision on an appeal of a land use decision within 21 days after the appeal is filed.

(5) (a) A person aggrieved by an appeals panel decision may seek judicial review of the decision in district court by filing a petition with the court within 30 days after the appeals panel decision.

(b) The court shall uphold the appeals panel decision unless the court determines that the decision is:

(i) arbitrary and capricious; or

(ii) illegal.

Section 18. Section 11-58-404 is enacted to read:


The appeals panel may decide an appeal in favor of the adversely affected person if the appeals panel concludes that the land use decision that is the subject of the appeal:

(1) is detrimental to achieving or implementing the strategies, policies, and objectives stated in Subsection 11-58-203(1); or

(2) substantially impedes, interferes with, or impairs authority jurisdictional land development that is consistent with the strategies, policies, and objectives stated in Subsection 11-58-203(1).

Section 19. Section 11-58-501 is enacted to read:

Part 5. Project Area Plan and Budget

11-58-501. Preparation of project area plan -- Required contents of project area
(1) (a) The board may adopt a project area plan as provided in this part.

(b) In order to adopt a project area plan, the board shall:

(i) prepare a draft project area plan;

(ii) give notice as required under Subsection 11-58-502(2);

(iii) hold at least one public meeting, as required under Subsection 11-58-502(1); and

(iv) after holding at least one public meeting and subject to Subsection (1)(c), adopt the draft project area plan as the project area plan.

(c) Before adopting a draft project area plan as the project area plan, the board may make modifications to the draft project area plan that the board considers necessary or appropriate.

(2) Each project area plan and draft project area plan shall contain:

(a) a legal description of the boundary of the project area;

(b) the authority's purposes and intent with respect to the project area; and

(c) the board's findings and determination that:

(i) there is a need to effectuate a public purpose;

(ii) there is a public benefit to the proposed development project;

(iii) it is economically sound and feasible to adopt and carry out the project area plan; and

(iv) carrying out the project area plan will promote the goals and objectives stated in Subsection 11-58-203(1).

Section 20. Section 11-58-502 is enacted to read:

11-58-502. Public meeting to consider and discuss draft project area plan -- Notice -- Adoption of plan.

(1) The board shall hold at least one public meeting to consider and discuss a draft project area plan.

(2) At least 10 days before holding a public meeting under Subsection (1), the board shall give notice of the public meeting:
(a) to each taxing entity;
(b) to a municipality in which the proposed project area is located or that is located
within one-half mile of the proposed project area; and
(c) on the Utah Public Notice Website created in Section 63F-1-701.

(3) Following consideration and discussion of the draft project area plan, and any
modification of the project area plan under Subsection 11-58-501(1)(c), the board may adopt
the draft project area plan or modified draft project area plan as the project area plan.

Section 21. Section 11-58-503 is enacted to read:

11-58-503. Notice of project area plan adoption -- Effective date of plan.

(1) Upon the board's adoption of a project area plan, the board shall provide notice as
provided in Subsection (2) by publishing or causing to be published legal notice:
(a) in a newspaper of general circulation within or near the project area; and
(b) as required by Section 45-1-101.

(2) Each notice under Subsection (1) shall include:
(a) the board resolution adopting the project area plan or a summary of the resolution;
and
(b) a statement that the project area plan is available for general public inspection and
the hours for inspection.

(3) The project area plan shall become effective on the date of publication of the
notice.

(4) The authority shall make the adopted project area plan available to the general
public at its offices during normal business hours.

(5) Within 10 days after the day on which a project area plan is adopted that establishes
a project area, or after an amendment to a project area plan is adopted under which the
boundary of a project area is modified, the authority shall send notice of the establishment or
modification of the project area and an accurate map or plat of the project area to:
(a) the State Tax Commission;
(b) the Automated Geographic Reference Center created in Section 63F-1-506; and
(c) the assessor and recorder of each county where the project area is located.

Section 22. Section 11-58-504 is enacted to read:

**11-58-504. Amendment to a project area plan.**

(1) The authority may amend a project area plan by following the same procedure under this part as applies to the adoption of a project area plan.

(2) The provisions of this part apply to the authority's adoption of an amendment to a project area plan to the same extent as they apply to the adoption of a project area plan.

Section 23. Section 11-58-505 is enacted to read:

**11-58-505. Project area budget.**

(1) Before the authority may receive or use the property tax differential, the board shall prepare and adopt a project area budget.

(2) A project area budget shall include:

(a) the base taxable value of property in the project area;

(b) the projected property tax differential expected to be generated within the project area;

(c) the amount of the property tax differential expected to be shared with other taxing entities;

(d) the amount of the property tax differential expected to be used to implement the project area plan, including the estimated amount of the property tax differential to be used for land acquisition, public improvements, infrastructure improvements, and loans, grants, or other incentives to private and public entities;

(e) the property tax differential expected to be used to cover the cost of administering the project area plan;

(f) if the property tax differential is to be collected at different times or from different portions of the project area, or both:

(i) (A) the tax identification numbers of the parcels from which the property tax differential will be collected; or

(B) a legal description of the portion of the project area from which the property tax differential will be collected; or
differential will be collected; and

(ii) an estimate of when other portions of the project area will become subject to

collection of the property tax differential; and

(g) for property that the authority owns or leases and expects to sell or sublease, the

expected total cost of the property to the authority and the expected selling price or lease

payments.

(3) The board may amend an adopted project area budget as and when the board

considers it appropriate.

(4) If a project area plan defines the project area as all the authority jurisdictional land,

the budget requirements of this part are met by the authority complying with the budget

requirements of Part 8, Port Authority Budget, Reporting, and Audits.

Section 24. Section 11-58-601 is enacted to read:

Part 6. Property Tax Differential

11-58-601. Port authority receipt and use of property tax differential --

Distribution of property tax differential.

(1) (a) The authority may:

(i) subject to Subsections (1)(b) and (c), receive up to 100% of the property tax

differential for up to 25 years, as determined by the board and as provided in this part; and

(ii) use the property tax differential during and after the period described in Subsection

(1)(a)(i).

(b) With respect to a parcel located within a project area, the 25-year period described

in Subsection (1)(a)(i) begins on the day on which the authority receives the first property tax

differential from that parcel.

(c) The authority may not receive property tax differential from an area included within

a community reinvestment project area, as defined in Section 17C-1-102, under a community

reinvestment project area plan, as defined in Section 17C-1-102, adopted before March 1, 2018

from a taxing entity that has, before March 1, 2018, entered into a fully executed, legally

binding agreement under which the taxing entity agrees to the use of its tax increment, as
defined in Section 17C-1-102, under the community reinvestment project area plan.

(2) Improvements on a parcel within a project area become subject to property tax on January 1 immediately following the day on which the authority or an entity designated by the authority issues a certificate of occupancy with respect to those improvements.

(3) A county that collects property tax on property within a project area shall pay and distribute to the authority the property tax differential that the authority is entitled to collect under this title, in the manner and at the time provided in Section 59-2-1365.

(4) (a) The board shall determine by resolution when the entire project area or an individual parcel within a project area is subject to property tax differential.

(b) The board shall amend the project area budget to reflect whether a parcel within a project area is subject to property tax differential.

Section 25. Section 11-58-602 is enacted to read:


(1) The authority may use the property tax differential, money the authority receives from the state, authority services revenue, and other funds available to the authority:

(a) for any purpose authorized under this chapter;

(b) for administrative, overhead, legal, consulting, and other operating expenses of the authority;

(c) to pay for, including financing or refinancing, all or part of the development of land within the project area from which the property tax differential or other funds were collected, including assisting the ongoing operation of a development or facility within the project area;

(d) to pay the cost of the installation and construction of publicly owned infrastructure and improvements within the project area from which the property tax differential funds were collected;

(e) to pay the cost of the installation of publicly owned infrastructure and improvements outside the project area if the board determines by resolution that the infrastructure and improvements are of benefit to the project area; and

(f) to pay the principal and interest on bonds issued by the authority.
(2) The authority may use revenue generated from the operation of publicly owned infrastructure operated by the authority or improvements operated by the authority to:

(a) operate and maintain the infrastructure or improvements; and

(b) pay for authority operating expenses, including administrative, overhead, and legal expenses.

(3) The determination of the board under Subsection (1)(e) regarding benefit to the project area is final.

Section 26. Section 11-58-701 is enacted to read:

**Part 7. Port Authority Bonds**

11-58-701. Resolution authorizing issuance of port authority bonds --

**Characteristics of bonds.**

(1) The authority may not issue bonds under this part unless the board first adopts a resolution authorizing their issuance.

(2) (a) As provided in the authority resolution authorizing the issuance of bonds under this part or the trust indenture under which the bonds are issued, bonds issued under this part may be issued in one or more series and may be sold at public or private sale and in the manner provided in the resolution or indenture.

(b) Bonds issued under this part shall bear the date, be payable at the time, bear interest at the rate, be in the denomination and in the form, carry the conversion or registration privileges, have the rank or priority, be executed in the manner, be subject to the terms of redemption or tender, with or without premium, be payable in the medium of payment and at the place, and have other characteristics as provided in the authority resolution authorizing their issuance or the trust indenture under which they are issued.

(3) Upon the board's adoption of a resolution providing for the issuance of bonds, the board may provide for the publication of the resolution:

(a) in a newspaper having general circulation in the authority's boundaries; and

(b) as required in Section 45-1-101.

(4) In lieu of publishing the entire resolution, the board may publish notice of bonds
that contains the information described in Subsection 11-14-316(2).

(5) For a period of 30 days after the publication, any person in interest may contest:

(a) the legality of the resolution or proceeding;

(b) any bonds that may be authorized by the resolution or proceeding; or

(c) any provisions made for the security and payment of the bonds.

(6) (a) A person may contest the matters set forth in Subsection (5) by filing a verified written complaint, within 30 days of the publication under Subsection (5), in the district court of the county in which the person resides.

(b) A person may not contest the matters set forth in Subsection (5), or the regularity, formality, or legality of the resolution or proceeding, for any reason, after the 30-day period for contesting provided in Subsection (6)(a).

Section 27. Section 11-58-702 is enacted to read:

11-58-702. Sources from which bonds may be made payable -- Port authority powers regarding bonds.

(1) The principal and interest on bonds issued by the authority may be made payable from:

(a) the income and revenues of the projects financed with the proceeds of the bonds;

(b) the income and revenues of certain designated projects whether or not they were financed in whole or in part with the proceeds of the bonds;

(c) the income, proceeds, revenues, property, and funds the authority derives from or holds in connection with its undertaking and carrying out development of authority jurisdictional land;

(d) property tax differential funds;

(e) authority revenues generally;

(f) a contribution, loan, grant, or other financial assistance from the federal government or a public entity in aid of the development of military land; or

(g) funds derived from any combination of the methods listed in Subsections (1)(a) through (f).
(2) In connection with the issuance of authority bonds, the authority may:
(a) pledge all or any part of its gross or net rents, fees, or revenues to which its right
then exists or may thereafter come into existence;
(b) encumber by mortgage, deed of trust, or otherwise all or any part of its real or
personal property, then owned or thereafter acquired; and
(c) make the covenants and take the action that may be necessary, convenient, or
desirable to secure its bonds, or, except as otherwise provided in this chapter, that will tend to
make the bonds more marketable, even though such covenants or actions are not specifically
enumerated in this chapter.
Section 28. Section 11-58-703 is enacted to read:
(1) Any person, firm, corporation, association, political subdivision of the state, or
other entity or public or private officer may purchase bonds issued by an authority under this
part with funds owned or controlled by the purchaser.
(2) Nothing in this section may be construed to relieve a purchaser of authority bonds
of any duty to exercise reasonable care in selecting securities.
Section 29. Section 11-58-704 is enacted to read:
11-58-704. Those executing bonds not personally liable -- Limitation of
obligations under bonds -- Negotiability.
(1) A member of the board or other person executing an authority bond is not liable
personally on the bond.
(2) (a) A bond issued by the authority is not a general obligation or liability of the state
or any of its political subdivisions and does not constitute a charge against their general credit
or taxing powers.
(b) A bond issued by the authority is not payable out of any funds or properties other
than those of the authority.
(c) The state and its political subdivisions are not and may not be held liable on a bond
issued by the authority.
(d) A bond issued by the authority does not constitute indebtedness within the meaning of any constitutional or statutory debt limitation.

(3) A bond issued by the authority under this part is fully negotiable.

Section 30. Section 11-58-705 is enacted to read:

11-58-705. Obligee rights -- Board may confer other rights.

(1) In addition to all other rights that are conferred on an obligee of a bond issued by the authority under this part and subject to contractual restrictions binding on the obligee, an obligee may:

(a) by mandamus, suit, action, or other proceeding, compel an authority and its board, officers, agents, or employees to perform every term, provision, and covenant contained in any contract of the authority with or for the benefit of the obligee, and require the authority to carry out the covenants and agreements of the authority and to fulfill all duties imposed on the authority by this part; and

(b) by suit, action, or proceeding in equity, enjoin any acts or things that may be unlawful or violate the rights of the obligee.

(2) (a) In a board resolution authorizing the issuance of bonds or in a trust indenture, mortgage, lease, or other contract, the board may confer upon an obligee holding or representing a specified amount in bonds, the rights described in Subsection (2)(b), to accrue upon the happening of an event or default prescribed in the resolution, indenture, mortgage, lease, or other contract, and to be exercised by suit, action, or proceeding in any court of competent jurisdiction.

(b) (i) The rights that the board may confer under Subsection (2)(a) are the rights to:

(A) cause possession of all or part of a development project to be surrendered to an obligee;

(B) obtain the appointment of a receiver of all or part of an authority's development project and of the rents and profits from it; and

(C) require the authority and its board and employees to account as if the authority and the board and employees were the trustees of an express trust.
(ii) If a receiver is appointed through the exercise of a right granted under Subsection (2)(b)(i)(B), the receiver:

(A) may enter and take possession of the development project or any part of it, operate and maintain it, and collect and receive all fees, rents, revenues, or other charges arising from it after the receiver's appointment; and

(B) shall keep money collected as receiver for the authority in separate accounts and apply it pursuant to the authority obligations as the court directs.

Section 31. Section 11-58-706 is enacted to read:

11-58-706. Bonds exempt from taxes -- Port authority may purchase its own bonds.

(1) A bond issued by the authority under this part is issued for an essential public and governmental purpose and is, together with interest on the bond and income from it, exempt from all state taxes except the corporate franchise tax.

(2) The authority may purchase its own bonds at a price that its board determines.

(3) Nothing in this section may be construed to limit the right of an obligee to pursue a remedy for the enforcement of a pledge or lien given under this part by the authority on its rents, fees, grants, properties, or revenues.

Section 32. Section 11-58-801 is enacted to read:

Part 8. Port Authority Budget, Reporting, and Audits


(1) The authority shall prepare and its board adopt an annual budget of revenues and expenditures for the authority for each fiscal year.

(2) Each annual authority budget shall be adopted before June 22.

(3) The authority's fiscal year shall be the period from July 1 to the following June 30.

(4) (a) Before adopting an annual budget, the board shall hold a public hearing on the annual budget.

(b) The authority shall provide notice of the public hearing on the annual budget by
publishing notice:

(i) at least once in a newspaper of general circulation within the state, one week before
the public hearing; and

(ii) on the Utah Public Notice Website created in Section 63F-1-701, for at least one
week immediately before the public hearing.

(c) The authority shall make the annual budget available for public inspection at least
three days before the date of the public hearing.

(5) The state auditor shall prescribe the budget forms and the categories to be contained
in each authority budget, including:

(a) revenues and expenditures for the budget year;

(b) legal fees; and

(c) administrative costs, including rent, supplies, and other materials, and salaries of
authority personnel.

(6)(a) Within 30 days after adopting an annual budget, the board shall file a copy of
the annual budget with the auditor of each county in which the authority jurisdictional land is
located, the State Tax Commission, the state auditor, the State Board of Education, and each
taxing entity that levies a tax on property from which the authority collects property tax
differential.

(b) The requirement of Subsection (6)(a) to file a copy of the annual budget with the
state as a taxing entity is met if the authority files a copy with the State Tax Commission and
the state auditor.

Section 33. Section 11-58-802 is enacted to read:

11-58-802. Amending the port authority annual budget.

(1) The board may by resolution amend an annual authority budget.

(2) An amendment of the annual authority budget that would increase the total
expenditures may be made only after public hearing by notice published as required for initial
adoption of the annual budget.

(3) The authority may not make expenditures in excess of the total expenditures
established in the annual budget as it is adopted or amended.

Section 34. Section 11-58-803 is enacted to read:

**11-58-803. Port authority report.**

(1) (a) On or before November 1 of each year, the authority shall prepare and file a report with the county auditor of each county in which the authority jurisdictional land is located, the State Tax Commission, the State Board of Education, and each taxing entity that levies a tax on property from which the authority collects property tax differential.

(b) The requirement of Subsection (1)(a) to file a copy of the report with the state as a taxing entity is met if the authority files a copy with the State Tax Commission and the state auditor.

(2) Each report under Subsection (1) shall contain:

(a) an estimate of the property tax differential to be paid to the authority for the calendar year ending December 31; and

(b) an estimate of the property tax differential to be paid to the authority for the calendar year beginning the next January 1.

(3) Before November 30 of each year, the board shall present a report to the Executive Appropriations Committee of the Legislature, as the Executive Appropriations Committee directs, that includes:

(a) an accounting of how authority funds have been spent; and

(b) an explanation of the authority's progress in achieving the policies and objectives described in Subsection 11-58-203(1).

Section 35. Section 11-58-804 is enacted to read:

**11-58-804. Audit requirements.**

The authority shall comply with the audit requirements of Title 51, Chapter 2a, Accounting Reports from Political Subdivisions, Interlocal Organizations, and Other Local Entities Act.

Section 36. Section 11-58-805 is enacted to read:

**11-58-805. Audit report.**
(1) The authority shall, within 180 days after the end of the authority's fiscal year, file a copy of the audit report with the county auditor, the State Tax Commission, the State Board of Education, and each taxing entity that levies a tax on property from which the authority collects property tax differential.

(2) Each audit report under Subsection (1) shall include:

(a) the property tax differential collected by the authority;
(b) the outstanding principal amount of bonds issued or other loans incurred to finance the costs associated with the authority's projects; and
(c) the actual amount expended for:
   (i) acquisition of property;
   (ii) site improvements or site preparation costs;
   (iii) installation of public utilities or other public improvements; and
   (iv) administrative costs of the authority.

Section 37. Section 11-58-806 is enacted to read:

11-58-806. Port authority chief financial officer is a public treasurer -- Certain port authority funds are public funds.

(1) The authority's chief financial officer:

(a) is a public treasurer, as defined in Section 51-7-3; and
(b) shall invest the authority funds specified in Subsection (2) as provided in that subsection.

(2) Notwithstanding Subsection 63E-2-110(2)(a), property tax differential funds, authority services revenue, and appropriations that the authority receives from the state:

(a) are public funds; and
(b) shall be invested as provided in Title 51, Chapter 7, State Money Management Act.

Section 38. Section 11-58-901 is enacted to read:

Part 9. Port Authority Dissolution

870 (1) The authority may not be dissolved unless the authority has no outstanding bonded
871 indebtedness, other unpaid loans, indebtedness, or advances, and no legally binding contractual
872 obligations with persons or entities other than the state.
873 (2) Upon the dissolution of the authority:
874 (a) the Governor's Office of Economic Development shall publish a notice of
875 dissolution:
876 (i) in a newspaper of general circulation in the county in which the dissolved authority
877 is located; and
878 (ii) as required in Section 45-1-101; and
879 (b) all title to property owned by the authority vests in the state.
880 (3) The books, documents, records, papers, and seal of each dissolved authority shall
881 be deposited for safekeeping and reference with the state auditor.
882 (4) The authority shall pay all expenses of the deactivation and dissolution.
883 Section 39. Effective date.
884 If approved by two-thirds of all the members elected to each house, this bill takes effect
885 upon approval by the governor, or the day following the constitutional time limit of Utah
886 Constitution, Article VII, Section 8, without the governor's signature, or in the case of a veto,
887 the date of veto override.