

Natural Wildfire Abatement And Forest Protection Plan

'Wild Horse Fire Brigade'

A Proposal by William E. Simpson II
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Wildfire: A Serious And Growing Problem Impacting America And Its Citizens

The nature and characteristics of wildfires in America have changed dramatically over the past decades as a result of several factors including a warmer climate cycle. Excessive amounts of ground fuels (grasses and brush), which act as the kindling needed to ignite other forest debris such as dead and dying timber and previous fire-damaged trees have accumulated in and around most forests and present a new risk. This fundamental problem is a direct result of large declines in the populations of large herbivores (deer, elk, moose and caribou, aka: *cervids*) that historically had controlled these grasses and

brush via their ubiquitous grazing. By reducing these now prodigious super-hot burning ground fuels back to previous normal levels, the frequency and severity of wildfires would be much different, resulting in a more normal fire-cycle.

1) Over the past 40-years, large herbivores such as deer, elk, moose and caribou in North America have seen significant drops in their populations from historic norms. For instance in California, the deer population has steeply declined from over 2-million deer to just about 350,000 deer in 2016 according to DeerFriendly.com (<http://www.deerfriendly.com/deer/california/long-term-trends-in-california-s-deer-population>). The populations of deer, elk and other herbivores have suffered significant declines in many areas as a result of several factors, including but not limited to disproportionately high predator populations, disease, poor hunting management policies and vehicular incidents, as well as losses via wildfires.

2) Under recent historic conditions in and around forests, deer and other large herbivores kept the ground fuels (grasses and brush) grazed-down (***natural grass & brush mowers***), which significantly mitigated wildfire frequency and severity. Extensive incontrovertible research shows that whenever an herbivore population is depleted, catastrophic wildfires take over, to wit:

According to Science Magazine: *“By altering the quantity and distribution of fuel supplies, large herbivores can shape the frequency, intensity, and spatial distribution of fires across a landscape. There are even unique interactions among large herbivore populations that can influence fire regimes. For example, facilitative interactions between white rhinoceros and mesoherbivores result in reduced fuel loads and fuel continuity, and consequently fewer large, intense fires (71). Other factors can influence the frequency and intensity of fires, particularly in locations where the total area burned is strongly related to ungulate population size.*

The problem is the ecosystem is out of balance; for instance: On average a single black-tail deer will consume about 7-8 pounds of grasses and brush daily. Considering the deer population depletion in CA of approximately 2-million deer (net loss) over past few decades, ***the loss in ground fuel abatement (grasses and brush) in and around forests amounts to about 16-million pounds of fuel per day*** (grasses-brush)! That is 16-million pounds in a day in and around CA forests, which annualized is ***2.9-million tons of grass and brush that is no longer being abated by natural means, just in CA.***

3) The massive and growing annual deforestation of America by highly-fueled super-hot wildfires, now known as ***megafires*** (defined as 100,000 acres or more in size), presents as a grave threat to America's core natural resources and extends well beyond the loss of forests and trees. These megafires are also a threat to the national security of the United States of America, since they pose significant economic threats and also threaten critical infrastructure (roads, bridges, power transmission lines, communications, etc). Recently, the U.S. Coast Guard had to shut down vessel traffic on the Columbia River due to wildfire.

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4) The health, lives and property of Americans are now under grave threat from wildfires. Thousands of homes and structures have been gutted and hundreds of lives taken by wildfire annually. A National Institute of Health study 'Non-Accidental Health Impacts of Wildfire Smoke' said; "Wildfires take a heavy toll on human health worldwide" (<https://www.ncbi.nlm.nih.gov/pmc/articles/PMC4245643>). Thousands of Americans across the country who are and have been subjected to long-term wildfire smoke inhalation are falling ill, some requiring urgent medical care. "People are getting sick. That's the whole long and short of it," said Sarah Coefield, an air quality specialist at the Missoula City-County [Health Department](#) in western Montana. Wildfire smoke is especially dangerous to people with chronic heart and lung problems, said Julie Fox, an environmental epidemiologist with the Washington [State Department](#) of Health.

5) Populations of wildlife and habitat are being decimated by wildfires as millions of animals ranging from frogs to elk are vaporized in these wildfires annually. Watersheds and fisheries are also being devastated and ground water stores and surface waters are adversely affected as well.

6) According to the National Interagency Fire Center (<https://www.nifc.gov/fireInfo/nfn.htm>) American forests were being devastated at the average rate of 5.7-million acres per year, for the past ten years 2006-2016. In 2017 alone, we have already lost 8.5-million acres.

7) According to one 2009 fire-cost report by By Bob Zybach, Michael Dubrasich, Greg Brenner, John Marker (<http://www.iawfonline.org/FIRE%20COSTS%20REPORT.pdf>):

"US Forest Service and other local, State, Federal, and Tribal government wildfire suppression costs have also escalated dramatically, to nearly \$2 billion/year. Preliminary research indicates that USFS suppression costs may represent only 2-10% of the total "cost-plus-loss" damages to burned forests, however; recent public losses attributable to major forest wildfires may total \$20 billion to \$100 billion/year (or possibly more)."

8) According to a 2014 white paper titled; 'Twenty Years of Forest Service Land Management Litigation', by Amanda M.A. Miner, Robert W. Malmshemer, and Denise M. Keele (<http://forestpolicypub.com/wp-content/uploads/2014/03/Twenty-Years-of-Forest-Service-Land-Management-Litigation-JoF-Jan.-2014.pdf>)

"This study provides a comprehensive analysis of USDA Forest Service litigation from 1989 to 2008. Using a census and improved analyses, we document the final outcome of the 1,125 land management cases filed in federal court. The Forest Service won 53.8% of these cases, lost 23.3%, and settled 22.9%. It won 64.0% of the 669 cases decided by a judge based on cases' merits. The agency was more likely to lose and settle cases during the last 6 years; the number of cases initiated during this time varied greatly. The Pacific Northwest region along with the Ninth Circuit Court of Appeals had the most frequent occurrence of cases. Litigants generally challenged vegetative management (e.g., logging) projects, most often by alleging violations of the National Environmental Policy Act and the National Forest Management Act. The results document the continued influence of the legal system on national forest management and describe the complexity of this litigation."

9) There is abundant evidence to support the position that when any forest project posits vegetative management in forests as a pretense for a logging operation, salvage or otherwise, litigation is likely to ensue, and in addition to NEPA, the USFS uses the Property Clause to address any potential removal of 'forest products'. Nevertheless, the USFS currently spends more than 50% of its total budget on wildfire suppression alone; approximately \$1.8-billion annually, while there is scant spending for wildfire prevention.

10) The implementation of vegetative abatement of **exclusively grasses and brush** by large herbivores (native species wild horses) would be consistent with managing the ecosystem in and around selected forests in a manner consistent with a *naturally operating ecosystem*, where reintroduction of native

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wild horses could pick-up the grazing slack for the absent or depleted deer and elk. In post-burned forest areas, this methodology may be extremely effective in limiting re-burns. We have observed serious re-burns in many locales: I.E. Kalmiopsis Wilderness 'Biscuit Fire 2002' – same area re-burned due to excessive grasses and brush in '2017 Chetco Bar Fire'. Six Rivers National forest burned in 2014, re-burned 2017... excess ground fuels.

Cattle are not well-suited for 'fire grazing' for several reasons, including but not limited to; (i) they are ruminants with multiple stomachs and tend to deplete native flora since they digest most of the plant and grass seeds they consume, and therefore do not reseed the pastures they graze; and, (ii) their evolutionary hoof design incorporates two claws that have a serious impact on range land and riparian areas. Unlike cattle, wild horses that coevolved here in North America with cervids (deer-elk, etc.) as commensals, have a single stomach and are *incomplete digesters* and therefore pass most plant and grass seeds they eat intact (viable) back out onto the soils in the ecosystem where they graze, thus reseeding the pastures they graze. This combined with their soil-building humus-rich manure helps to restore fire damaged soils and quickly reestablishes the native plants and grasses needed to control post-fire erosion. Cattle cannot accomplish this.

Another positive evolutionary feature of North American wild horses is that their hoof design is unique and is essentially circular and concave on the underside which traps moist soils under the horses hoof (Fig. 1), and this combined with a relatively large surface area distributes the weight of the horse evenly and with lower ground loading (pounds per square inch) than cattle, as we see in the following images.



Figure 1- Horse's round hoof design allows it to 'float' hydraulically on the soil surface

On the other hand, cattle have an evolutionary hoof design that includes two pointed claws that provided an adaptive advantage in Africa where they evolved (Fig. 2 – herein below). The hoof design of cattle which is comprised of two pointed claws and relatively low surface area on the underside of the cow hoof subjects soils to much greater force loading (pounds per square inch is higher) since the weight is applied to the ground via a much smaller surface area. This increased ground loading by cattle hooves significantly damages and disrupts soils thereby increasing the effects of erosion by rains in areas defoliated by fires and creates excessive turbidity in streams and rivers thereby adversely affecting the watershed. This evolutionarily evolved clawed-hoof design arguably provided added traction in and around riparian areas where cattle prefer to homestead as they evolved in Africa.

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Figure 2 - Cow's hoof has two pointed claws and penetrates deeply into the same soil as photo above



Figure 3 - Cattle tracks in a native pasture; above pasture damage is the result of two cows and one calf

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Figure 4 - A family of wild horses grazed-in a fire-break in a forest

A Solution providing acceptable compromises for all sides: 'Wild Horse Fire Brigade' ('WHFB')

This plan posits the redistribution of approximately 50,000 wild horses held in BLM and USFS corrals in and around selected wilderness forest areas via proportionate allocations based upon established carrying capacity of the land, specifically areas where no conflicting livestock grazing issues exist or are anticipated as well as areas not suited to livestock grazing for various reasons including but not limited to issues related to terrain and management access, *predators* and sensitive ecosystems not suited to livestock management. This initiative addresses three exigent issues of significant importance to the DOI, USDA, BLM & USFS:

1. The current and future disposition of the free-roaming native American wild horses *that have been removed* from herd management areas (HMAs) and are currently being warehoused by BLM in corrals costing \$70-million/yr. must be addressed. Any effort to dispose of these treasured wild horses via slaughter or euthanasia would result in a political firestorm and extensive litigation by horse and burro advocates. Deploying [native species](#) wild horses for wildfire fuel grazing is optimal from both a political and economic standpoint, since each horse will abate 30-lbs. of grass and brush daily and due to their unique gastric systems, most seeds they consume are redeposited into the soil intact via their droppings, which rebuilds damaged soils. Fifty thousand wild horses allocated in and around selected forests would abate approximately 1.2-million pounds of ground fuels daily, which using any other abatement methodology would cost tens of millions of dollars annually. Horses don't drip fuel or make sparks as they continue to abate even dry grasses and brush during the heat of summer. (Video of wild horses consuming dry native grasses/brush:

<https://drive.google.com/file/d/0B5zON7zDatuqX0RsNngyLUNwZik/view>)

2. The current and ongoing serious population declines in deer and elk (and other *cervids*) across America, which is to some extent attributable to disease (chronic wasting disease: 'CWD') and excessive predation by disproportionately abnormally large predator populations, *primarily* mountain lions and coyotes is naturally mitigated by this plan. The re-introduction of native species wild horses into carefully selected remote areas in and around forests addresses two aspects of the decline in cervids; a) Horses are immune to the deadly prion disease (Chronic Wasting Disease) that is vectored into deer and elk via grasses and brush; and, b) wild horses would absorb some of the predator pressure on deer and elk by apex predators (a natural evolutionary event in a balanced North American ecosystem), thus allowing some relief for declining deer and elk populations in the United States. This aspect of the plan is a big plus for the \$10-billion dollar/yr. U.S. hunting industry.

3. The redistribution of the corralled wild horses provides an exigent cost-effective pilot solution that embodies an all-natural alternative pre-fire management/prevention methodology that can be used alone or integrated with other mechanized pre-fire management methods in some areas to save American forests and watersheds, and would; (i) alleviate the costs of holding the horses; and (ii) sidestep the potential political firestorm if these horses were to be killed; and (iii) help limit 'fire-borrowing' in the USFS budget. There is zero doubt that these horses would reduce fuel-loading in and around forests at risk

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once deployed. They evolved as a North American species alongside deer, elk and other cervids doing that job.

4. **Carbon Sequestration:** Prescribed burns are costly in dollars and via the loss of flora and fauna, and release significant amounts of greenhouse gases and deadly toxic smoke and particulates. Any additional man-caused wildfires are illogical when native species grazing cost effectively accomplishes a reduction in fine fuels in remote 'hard to manage' areas and keeps carbon compounds in soils and plants.

5. **Authority** for the Secretary's (DOI and/or USDA) implementation of any *emergency measure(s)*, which may include using WHFB to protect forests, may already reside under existing law including but not limited to; 16 U.S. Code § 551 - Protection of national forests; and/or 16 U.S. Code § 594 - Protection of timber owned by United States from fire; and/or 43 CFR 46.205 - Actions categorically excluded from further NEPA review. The Law (H.R. 1625) is already in place allowing the transfer of wild horses to any Federal, State or County government, to wit: <https://www.congress.gov/bill/115th-congress/house-bill/1625/text?r=1>, Consolidated Appropriations Act, 2018, P.L. 115-141, Division G, Title I, Department of the Interior, **Humane transfer of excess animals: Sec. 113.** Notwithstanding any other provision of law, the Secretary of the Interior may transfer excess wild horses or burros that have been removed from the public lands to other Federal, State, and local government agencies for use as work animals: *Provided*, That the Secretary may make any such transfer immediately upon request of such Federal, State, or local government agency: *Provided further*, That any excess animal transferred under this provision shall lose its status as a wild free-roaming horse or burro as defined in the Wild Free-Roaming Horses and Burros Act: *Provided further*, That any Federal, State or local agency receiving excess wild horses shall not destroy, sell, or otherwise transfer the horses or burros in way that results in their destruction for processing into commercial products. **However this Plan could be enacted via Executive Order.**

6. The Schrader-Simpson Wildfire Disaster Funding Act (a bill) currently cites allocating additional funding for mechanized pre-fire management to abate excess fuels in and around forests and for fire-attack.

Even though the WHFB initiative could mitigate wildfire to some extent as a 'stand-alone' program, it could also add an **environmentally-friendly** and **cost-effective dimension** to the Schrader-Simpson bill, or provide the basis for a new bill. Wild horses would abate fuel-loading in and around selected forests (including those recently burned which become at-risk for re-burn once grasses and brush reestablish (I.E. Six Rivers/Klamath Nat. Forest and Kalmiopsis Wilderness Forest) and would perform this service year-round. Wild horses can safely abate excess fuels (grass-brush) *even in fragile or difficult-terrain forest ecosystems* not suited to any mechanized methods, and where wildfires require costly aerial attack. As we see in many European forests, including the royal forests in Sweden and Norway, horses are used in forest management because they don't have an adverse impact on the forest floor.

According to this article: <https://www.theguardian.com/environment/2009/apr/22/horse-power>

"The Forestry Commission, National Trust and many wildlife trusts have all used horse loggers in recent years. Nick Walmsley, a forestry adviser for the Forestry Commission, says people are choosing horse logging more and more, "not just because the carbon footprint is lower, but because horses are better in environmentally sensitive areas."

Mr. William E. Simpson II and his wife (Laura Simpson) are well-known in wild horse advocacy circles as a result of their living among wild (feral) horses for the past 5-years in a privately-owned forested ecosystem (near the Soda Mountain Wilderness Area), which they protect. Mr. Simpson has a background in business, science and livestock, and has a working understanding of the behavior and habits of wild horses in the wilderness. More information here:

<https://www.horsetalk.co.nz/author/billsimpson>

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